

## **Observatory on the Protection of Taxpayers' Rights**

Below you will find a questionnaire filled in by Javier Martín Fernández and Jesús Rodríguez Márquez, Former Chair and Member at the *Spanish Tax Ombudsman*, Felipe Alonso Murillo and Manuel J. Lucas Durán, Former Attorney and Attorney at the *Spanish Supreme Court*, Yolanda Martínez and Elizabeth Gil, both Doctors of Laws at the *Universidad de Alicante*, all of them OPTR National Reporters of Spain.

This set of questionnaires comprises the National Reporter's assessment of the country's practice during 2024 in protecting taxpayers' rights and the level of fulfilment of the minimum standards and best practices on the practical protection of taxpayers' rights identified by Prof. Dr. Philip Baker and Prof. Dr. Pasquale Pistone at the 2015 IFA Congress on "The Practical Protection of Taxpayers' Fundamental Rights."

# OPTR - 2024 Questionnaire 1 - Country Practice

Dear National Reporter,

I would like to thank you for your participation in the IBFD's Observatory on the Protection of Taxpayers' Rights (OPTR).

This form collects the information on the practical implementation in domestic law of legal procedures, safeguards and guarantees associated with taxpayers' rights in a wide range of situations for the practical protection of taxpayers' rights, as monitored by the IBFD Observatory on the Protection of Taxpayers' Rights.

We kindly ask you to assess assertively (yes/no) the level of practical implementation of said procedures, safeguards and guarantees associated with taxpayers' rights in your country. When answering, please bear in mind the actual practice regarding each situation, regardless of whether a given procedure, safeguard or guarantee has been formally adopted in your country.

This form should be filled in as soon as any of the events mentioned above occurs and edited as many times as necessary to cover all relevant developments occurred in 2024, until no later than 10 January 2025. We appreciate very much your cooperation in this regard.

Feel free to contact us for any clarification you may need. We look forward to your valuable contribution to this remarkable project.

Kind regards,

Dr Sam van der Vlugt Scientific Coordinator IBFD Observatory on the Protection of Taxpayers' Rights.

\* Better if filled in using Google Chrome  $\ensuremath{\mathbb{C}}$  or Mozilla Firefox  $\ensuremath{\mathbb{C}}$ 

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Reporters' info

### Name: \*

Yolanda Martínez, Javier Martín, Jesús Rodríguez, Felipe Alonso, Manuel Lucas and Elizabeth Gil

Country: *	
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Affiliation	*
🗸 Тахра	yers / Tax Practitioners
Tax A	dministration
Judici	ary
🗸 (Tax)	Ombudsperson
Acade	emia
V Other:	Former Judiciary

#### Questionnaire 1 - Country Practice

#### Instructions:

1. Please answer all questions. The form will not allow you to continue/submit your responses until you have answered all questions.

2. For assertive questions, please answer with "yes" or "no" by clicking on the corresponding button.

3. For questions that require you to specify a period of time (namely, Q. 26 and Q. 45), please select the time applicable in your country to carry out the procedures indicated in the questions in practice, within the options provided.

4. For questions with more than one possible answer (namely, Q. 56), please check all necessary boxes to reflect better the practical situation of your country regarding the issue, by clicking on them.

5. When completed, please submit the survey.

6. Once you have submitted the survey, you will receive an email acknowledging your participation in the OPTR and providing a backup of your answers.

7. The email will also include an "edit your survey" link, in case you want to modify any of your answers. You will receive this email every time you submit partial responses.

8. An option to quit the survey and save your answers is provided at the end of each section.

9. If answering partially, please select "Yes" at the end of the section in which you are to submit your partial answers to the survey. To edit/complete your answers later, please use the "edit your response" link sent to your email after submitting this survey.

10. For editing your answers, please use the last "edit your response" link provided to you via email. Please bear in mind that this is the only way the system will acknowledge your previous answers. If you use a link other than the last one provided, some (or all) changes might not be retrieved by the system.

11. When clicking on the last "edit your response" link, the system will lead you to the front page of the survey. Click on "Next" as many times as needed to get to the section you want to continue in. Once you have reached said section, please remember to change your answer to the question "Do you want to save your results and quit?" to "No", in order to be able to continue.

Area 1 - Identification of taxpayers, issuing tax returns and communicating with taxpayers

1. Do taxpayers have the right to see the information held about them by the tax authority? $^{\star}$
Yes
O No
2. If yes, can they request the correction of errors in the information? *
Not applicable (click here if you answered "No" to the previous question)
Yes
O No

3. Is it possible in your country for taxpayers to communicate electronically with the tax authority?	*
• Yes	
O No	
4. If yes, are there systems in place to prevent unauthorised access to the channel of communication?	*
• Yes	
O No	
5. In your country, is there a system of "cooperative compliance" / "enhanced relationship"which applies to some taxpayers only?	*
• Yes	
O No	
5A. If yes, are there rules or procedures in place to ensure this system is available to all eligible taxpayers on a non-preferential/non discriminatory/non arbitrary basis?	*
Not applicable (click here if you answered "No" to question 5)	
• Yes	
O No	

6. Are compliance obligations imposed on third parties subject to limits that ensure they necessary and proportionate?	are *
• Yes	
O No	
7. Are there special arrangements for individuals who face particular difficulties (e.g. the disabled, the elderly, other special cases) to receive assistance in complying with their tago obligations?	* X
O Yes	
No No	
7A. Are there special arrangements in circumstances of force majeure? *	
• Yes	

O No

7B. If yes to 7A, do said arrangements operate automatically? \*

Not applicable (click here if you answered "No" to question 7A)

- O Yes
- No No

Do you want to save your results and quit? * If "Yes", please submit the form. If "Yes", bear in mind that there are still several questions that need to be answered later. To edit/complete your answers later, please use the "edit your response" link sent to your email after submitting this form. If not, click "Next" to continue.	
<ul> <li>Yes</li> <li>No</li> </ul>	

#### Area 2 - The issue of tax assessment

8. Does a dialogue take place in your country between the taxpayer and the tax authority before the issue of an assessment in order to reach an agreed assessment?

$\bigcirc$	$\bigcirc$	Yes

No No

9. If yes, can the taxpayer request a meeting with the tax officer? \*

O Yes

O No

10. If a systematic error in the assessment of tax comes to light (e.g. the tax authority loses \* a tax case and it is clear that tax has been collected on a wrong basis), does the tax authority act ex officio to notify all affected taxpayers and arrange repayments to them?

🔵 Yes

🔘 No

Do you want to save your results and quit? * If "Yes", please submit the form. If "Yes", bear in mind that there are still several questions that need to be answered later. To edit/complete your answers later, please use the "edit your response" link sent to your email after submitting this form. If not, click "Next" to continue.
<ul> <li>Yes</li> <li>No</li> </ul>

Area 3 - Confidentiality and data protection

N.B. From 2024 all questions of this area also refer to data protection

11. Is information held by your tax authority automatically encrypted? *	
• Yes	
O No	

11A. Do data protection rights apply to all information held by tax authorities? *	
• Yes	
O No	

11B. If yes to 11A, does it include the tight to access data and correct inaccuracies? $^{\star}$
• Yes
O No
Not applicable (click here if you answered "No" to question 11A)

11C. If yes to 11A, is all data (at some point) destroyed once its purpose has been fulfilled? *
O Yes
No
Not applicable (click here if you answered "No" to question 11A)
12. Is access to information held by the tax authority about a specific taxpayer accessible * only to the tax official(s) dealing with that taxpayer's affairs?
• Yes
O No

13. If yes, must the tax official identify himself/herself before accessing information about a specific taxpayer?	on held *
Not applicable (click here if you answered "No" to question 12)	
• Yes	
O No	

14. Is access to information held about a taxpayer audited internally to check if there has been any unauthorised access to that information?

$oldsymbol{O}$	Yes
0	No

14A. If yes to 14, are victims of an unauthorised disclosure entitled to be informed and paid a $\star$ compensation?
O Yes
No No
Not applicable (click here if you answered "No" to question 14)

15. Are there examples of tax officials who have been criminally prosecuted in the la decade for unauthorised access to taxpayers' data?	ast *
O Yes	
No No	

15A. Are tax officials entitled to work remotely? *	
• Yes	
O No	
15B. If yes to 15A, are equivalent measures taken to ensure confidentiality and data protection to the ones that apply when the official is working from a tax office?	*
• Yes	

Not applicable (click here if you answered "No" to question 15A)

O No

15C. If yes to 15B, are those measures audited? *
• Yes
O No
Not applicable (click here if you answered "No" to question 15A & 15B)
16. Is information about the tax liability of specific taxpayers publicly available in your <b>*</b> country?
• Yes
O No
16A. If yes to 16, is access limited only to those who have a legitimate interest? *
◯ Yes
O No
Not applicable (click here if you answered "No" to question 16)
16B. Can information held by tax authorities be supplied to other authorities? *

Yes
No

16C. If yes to 16 B, is the supply to other public authorities permitted only when authorised by law and with appropriate safeguards?	*
• Yes	
O No	
Not applicable (click here if you answered "No" to question 16B)	

17. Is "naming and shaming" of non-compliant taxpayers practised in your country? <b>*</b>	
• Yes	
O No	

17	17A. If yes to 17, is personal data that places the individual at risk not disclosable? $^{\star}$	
۲	Yes	
С	No	
С	Not applicable (click here if you answered "No" to question 17)	

18. Is there a system in your country by which the courts may authorise the public disclosure \* of information held by the tax authority about specific taxpayers (e.g. habeas data or freedom of information)?

0	Yes
۲	No

<ul> <li>18A. Is there legislation that protects whistleblowers that disclose confidential information * held by revenue authorities (or third parties holding data for tax purposes)?</li> <li>Yes</li> </ul>
<ul> <li>No</li> </ul>
19. Is there a system of protection of legally privileged communications between the * taxpayer and its advisors?
Please provide separately (via <u>optr@ibfd.org</u> ) an annex with the actual wording of relevant excerpts of your country's legislation regarding this matter. Technically accurate translations of such material into English, if possible, would be very appreciated. Thank you.
Yes
O No
20. If yes, does this extend to advisors other than those who are legally qualified (e.g. * accountants, tax advisors)?
Please provide separately (via <u>optr@ibfd.org</u> ) an annex with the actual wording of relevant excerpts of your country's legislation regarding this matter. Technically accurate translations of such material into English, if possible, would be very appreciated. Thank you.
Not applicable (click here if you answered "No" to question 19)
O Yes
No No

20A. Are there mandatory disclosure requirements (e.g. mandatory disclosure of tax * planning arrangements)?
Yes
O No
20B. If yes to 20A, are those mandatory disclosure obligations so drafted as not to affect the <b>*</b> relations with professional advisers?
• Yes
O No
Not applicable (click here if you answered "No" to question 20A)
Do you want to save your results and quit? *
If "Yes", please submit the form. If "Yes", bear in mind that there are still several questions that need to be answered later. To edit/complete your answers later, please use the "edit your response" link sent to your email after submitting this form. If not, click "Next" to continue.
O Yes
No
Area 4 - Normal audits
21. Does the principle ne bis in idem apply to tax audits (i.e. that the taxpayer can only *

receive one audit in respect of the same taxable period)?

O Yes

No

22. If yes, does this mean only one audit per tax per year? *	
Not applicable (click here if you answered "No" to question 21)	
O Yes	
O No	
23. Does the principle audi alteram partem apply in the tax audit process (i.e. does the	*

$oldsymbol{O}$	Yes	
$\bigcirc$	No	

and be heard before the decision is finalised)?

23A. If yes to 23, does this principle also apply to online meetings? *
• Yes
O No
Not applicable (click here if you answered "No" to question 23)

24. Does the taxpayer have the right to request an audit (e.g. if the taxpayer wishes to get	*
finality of taxation for a particular year)?	

O Yes	
No	

25. Are there time limits applicable to the conduct of a normal audit in your country (e.g. the * audit must be concluded within so many months?	
• Yes	
O No	
26. If yes, what is the normal limit in months? *	Dropdown
1. There is no limit (click here if you answered "No" to question 25)	
2. 1-3 months	
3. 4-6 months	
4. 7-9 months	
5. 10-12 months	
6. 13-15 months	
7. 16-18 months	
8. 19-21 months	
9. 22-24 months	
10. More than 24 months	

27. Does the taxpayer have the right to be represented by a person of its choice in the audit	*
process?	



28. May the opinion of independent experts be used in the audit process? *
<ul> <li>Yes</li> <li>No</li> </ul>
29. Does the taxpayer have the right to receive a full report on the conclusions of the audit at $*$ the end of the process?
• Yes
No
29A. Once a tax audit is completed, are there rules that prevent further evidence being * collected, further arguments being put forward and no further tax charges being brought?
• Yes
O No
30. Are there limits to the frequency of audits of the same taxpayer (e.g. in respect to * different periods or different taxes)?
Yes
No

Do you want to save your results and quit? * If "Yes", please submit the form. If "Yes", bear in mind that there are still several questions that need to be answered later. To edit/complete your answers later, please use the "edit your response" link sent to your email after submitting this form. If not, click "Next" to continue.
O Yes
No No
Area 5 - More intensive audits
31. Is the principle nemo tenetur applied in tax investigations (i.e. the principle against self- * incrimination?
O Yes
No

32. If yes, is there a restriction on the use of information supplied by the taxpayer in a	
subsequent penalty procedure/criminal procedure?	

\*

	Not applicable	(click here if you	answered "No" to	question 31)
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$\bigcirc$	Yes
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O No

33. If yes to nemo tenetur, can the taxpayer raise this principle to refuse to supply basic accounting information to the tax authority?	*
Not applicable (click here if you answered "No" to question 31)	
O Yes	
O No	

34. Is there a procedure applied in your country to identify a point in time during an investigation when it becomes likely that the taxpayer may be liable for a penalty or a criminal charge, and from that time onwards the taxpayer's right not to self-incriminate is recognised?

\*

$\bigcirc$	Yes
	No

35. If yes, is there a requirement to give the taxpayer a warning that the taxpayer can rely on \* the right of non-self-incrimination?

• Not applicable (click here if you answered "No" to question 34)

- Yes
- O No

36. Is authorisation by a court always needed before the tax authority may enter and search \* premises?

🔵 Yes

💽 No

37. May the tax authority enter and search the dwelling places of individuals? *
• Yes
O No
38. Is a court order required before the tax authority can use interception of communications * (e.g. telephone tapping or access to electronic communications)?
• Yes
O No
38A. Does access to bank information for tax purposes require prior judicial authorisation? *
O Yes
No No
39. Is there a procedure in place to ensure that legally privileged material is not taken in the * course of a search?
• Yes

O No

39A. If evidence is collected as a result of a search that was not authorised by the judiciary is * that evidence admissible?				
O Yes				
No No				
39B. If digital data is copied or removed, are there provisions to ensure that this does not * affect the normal operation of the electronic information system?				
• Yes				
O No				
Do you want to save your results and quit? *				
If "Yes", please submit the form. If "Yes", bear in mind that there are still several questions that need to be answered later. To edit/complete your answers later, please use the "edit your response" link sent to your email after submitting this form. If not, click "Next" to continue.				

O Yes	
No	

Please provide separately (via <u>optr@ibfd.org</u>) an annex with the actual wording of relevant excerpts of your country's legislation regarding this matter. Technically accurate translations of such material into English, if possible, would be very appreciated. Thank you.

Area 6 - Reviews and appeals

40. Is there a procedure for an internal review of an assessment/decision before the taxpayer appeals to the judiciary?				
<ul> <li>Yes</li> <li>No</li> </ul>				
40A. Do taxpayers have an alternative of taking an appeal to an arbitration tribunal in place of the tax courts?	*			
<ul> <li>Yes</li> <li>No</li> </ul>				
41. Does the taxpayer need permission to appeal to the first instance tribunal? *				
<ul> <li>No</li> </ul>				
42. Does the taxpayer need permission to appeal to the second or higher instance tribunals?	*			
<ul> <li>Yes</li> <li>No</li> </ul>				

43. Is it necessary for the taxpayer to bring his case first before an administrative court to * quash the assessment/decision, before the case can proceed to a judicial hearing?				
• Yes				
O No				
44. Are there time limits applicable for a tax case to complete the judicial appeal process? *				
O Yes				
No No				
45. If yes, what is the normal time it takes for a tax case to be concluded on * Topdown appeal?				
1. There is no limit (click here if you answered "No" to question 44)				
2. 1-3 months				
3. 4-6 months				
4. 7-9 months				
5. 10-12 months				
6. 13-15 months				
7. 16-18 months				
8. 19-21 months				
9. 22-24 months				
10. More than 24 months				

<ul> <li>46. Are there any arrangements for alternative dispute resolution (e.g. mediation or arbitration) before a tax case proceeds to the judiciary?</li> <li>Yes</li> <li>No</li> </ul>
<ul> <li>46A. Does a taxpayer have the right to request an online hearing or object to it? *</li> <li>Yes</li> <li>No</li> </ul>
<ul> <li>47. Is there a system for the simplified resolution of tax disputes (e.g. by a determination on * the file, or by e/filing)?</li> <li>Yes</li> <li>No</li> </ul>
<ul> <li>48. Is the principle audi alteram partem (i.e. each party has a right to a hearing) applied in all * tax appeals?</li> <li>Yes</li> <li>No</li> </ul>

49. Does the taxpayer have to pay some/all the tax before an appeal can be made (i.e. solve et repete)?					
• Yes					
O No					
50. If yes, are there exceptions recognised where the taxpayer does not need to pay before * appealing (i.e. can obtain an interim suspension of the tax debt?)					
Not applicable (click here if you answered "No" to question 49)					
• Yes					
O No					
51. Does the loser have to pay the costs in a tax appeal? *					
Yes					
O No					
52. If yes, are there situations recognised where the loser does not need to pay the costs <b>*</b> (e.g. because of the conduct of the other party)?					
Not applicable (click here if you answered "No" to question 51)					
• Yes					
O No					

53. If there is usually a public hearing, can the taxpayer request a hearing in camera (i.e. not * in public) to preserve secrecy/confidentiality?
<ul> <li>Yes</li> <li>No</li> </ul>
54. Are judgments of tax tribunals published? *
<ul> <li>Yes</li> <li>No</li> </ul>
55. If yes, can the taxpayer preserve its anonymity in the judgment? *
Not applicable (click here if you answered "No" to question 54)
• Yes
O No
Do you want to save your results and quit? * If "Yes", please submit the form. If "Yes", bear in mind that there are still several questions that need to be answered later. To edit/complete your answers later, please use the "edit your response" link sent to your email after submitting this form. If not, click "Next" to continue.

Area 7 - Criminal and administrative sanctions

O Yes

No

56. Does the principle ne bis in idem apply in your country to prevent either: *
The principle does not apply in my country
The imposition of a tax penalty and the tax liability
The imposition of more than one tax penalty for the same conduct
The imposition of a tax penalty and a criminal liability
57. If ne bis in idem is recognised, does this prevent two parallel sets of court proceedings * arising from the same factual circumstances (e.g. a tax court and a criminal court)?
Not applicable (click here if you answered "No" to question 56)
• Yes
O No
58. If the taxpayer makes a voluntary disclosure of a tax liability, can this result in a reduced * or a zero penalty?

O No

• Yes

58A. Is there a legislative cap to prevent interest, penalties and surcharges to exceed the amount of tax due?
Yes
No

Do you	want to	save	your	results	and	quit? *	
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If "Yes", please submit the form. If "Yes", bear in mind that there are still several questions that need to be answered later. To edit/complete your answers later, please use the "edit your response" link sent to your email after submitting this form. If not, click "Next" to continue.

0	Yes
•	No

#### Area 8 - Enforcement of taxes

59. Is a court order always necessary before the tax authorities can access a taxpayer's bank \* account or other assets?

$\bigcirc$	Yes
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No No

60. Does the taxpayer have the right to request a deferred payment of taxes or a payment in \* instalments (perhaps with a guarantee)?

• Yes			
O No			

#### Do you want to save your results and quit? \*

If "Yes", please submit the form. If "Yes", bear in mind that there are still several questions that need to be answered later. To edit/complete your answers later, please use the "edit your response" link sent to your email after submitting this form. If not, click "Next" to continue.

🔿 Yes

No

61. Does the taxpayer have the right to be informed before information relating to him is \* exchanged in response to a specific request?

YesNo

62. Does the taxpayer have a right to be informed before information is sought from third \* parties in response to a specific request for exchange of information?

YesNo

63. If no to either of the previous two questions, did your country previously recognise the right of taxpayers to be informed and was such right removed in the context of the peer review by the Forum on Transparency and Exchange of Information?

• Not applicable (click here if you answered "No" to either question 61 or question 62)

- 🔵 Yes
- 🔿 No

64. Does the taxpayer have the right to be heard by the tax authority before the exchange of \* information relating to him with another country?

) Yes

💽 No

65. Does the taxpayer have the right to challenge before the judiciary the exchange of information relating to him with another country?	*
O Yes	
No No	
65A. If information is sought from a third party, does that third party have the right to challenge the legality of the request before the judiciary?	*
O Yes	
No No	
65B. Is exchange of information prohibited with any state if it is foreseeable that the data would be used in a way that is repressive or that it would undermine the protection of fundamental rights?	*
• Yes	
No	
66. Does the taxpayer have the right to see any information received from another country that relates to him?	*
• Yes	
O No	

66A. In the event of a leak of confidential information, is exchange of information with that state suspended?	*
• Yes	
O No	
66B. Are there time-limits after which data that has been exchanged are to be destroyed or anonymously archived?	*
O Yes	
No No	
67. Does the taxpayer have the right in all cases to require a mutual agreement procedure is initiated?	*
O Yes	
<ul> <li>Yes</li> <li>No</li> </ul>	
	*
<ul> <li>No</li> <li>68. Does the taxpayer have a right to see the communications exchanged in the context of a</li> </ul>	*

<ul> <li>68A. Does a taxpayer have a right to be given a statement of reasons how a solution was reached through mutual agreement procedures?</li> <li>Yes</li> <li>No</li> </ul>
Do you want to save your results and quit? * If "Yes", please submit the form. If "Yes", bear in mind that there are still several questions that need to be answered later. To edit/complete your answers later, please use the "edit your response" link sent to your email after submitting this form. If not, click "Next" to continue.
O Yes
No
Area 10 - Legislation
69. Is there a prohibition on retrospective tax legislation in your country? *
O Yes
No
70. If no, are there restrictions on the adoption of retrospective tax legislation in your * country?
Not applicable (click here if you answered "Yes" to question 69)
<ul> <li>Yes</li> </ul>
O No

71. Is there a procedure in your country for public consultation before the adopting of all (or * most) tax legislation?
• Yes
() No
72. Is tax legislation subject to constitutional review which can strike down unconstitutional * laws?
Yes
O No
Do you want to save your results and quit? *
If "Yes", please submit the form. If "Yes", bear in mind that there are still several questions that need to be answered later. To edit/complete your answers later, please use the "edit your response" link sent to your email after submitting this form. If not, click "Next" to continue.

0	Yes					
$oldsymbol{O}$	No					

Area 11 - Revenue practice and guidance

73. Does the tax authority in your country publish guidance (e.g. revenue manuals, circulars, \* etc.) as to how it applies your tax law?
Yes
No

74. Does your country have a generalised system of advanced rulings available to taxpayers? *
<ul> <li>Yes</li> <li>No</li> </ul>
75. If yes, is it legally binding? *
<ul> <li>Not applicable (click here if you answered "No" to question 74)</li> <li>Yes</li> <li>No</li> </ul>
76. If a binding ruling is refused, does the taxpayer have a right to appeal? *
<ul> <li>Yes</li> <li>No</li> </ul>

77. If your country publishes guidance as to how it applies your tax law, can taxpayers acting \* in good faith rely on that published guidance (i.e. protection of legitimate expectations)?

• Not applicable (click here if you answered "No" to question 76)

- 🔵 Yes
- ) No

Do you want to save your results and quit? *
If "Yes", please submit the form. If "Yes", bear in mind that there are still several questions that need to be answered later. To edit/complete your answers later, please use the "edit your response" link sent to your email after submitting this form. If not, click "Next" to continue.
O Yes

Area 12 - Institutional framework for protecting taxpayers' rights

78. Is there a taxpayers' charter or taxpayers' bill of rights in your country? \*

Please provide separately (via <u>optr@ibfd.org</u>) an annex with the actual wording of relevant excerpts of your country's legislation regarding this matter. Technically accurate translations of such material into English, if possible, would be very appreciated. Thank you.

$oldsymbol{O}$	Yes
$\bigcirc$	No

No No

79. If yes, are its provisions legally effective? \*

Please provide separately (via <u>optr@ibfd.org</u>) an annex with the actual wording of relevant excerpts of your country's legislation regarding this matter. Technically accurate translations of such material into English, if possible, would be very appreciated. Thank you.

0	Not applicable (click here if you answered "No" to the previous question)
$oldsymbol{O}$	Yes
0	No

80. Is there a (tax) ombudsman / taxpayers' advocate / equivalent position in your country? *
<ul> <li>Yes</li> <li>No</li> </ul>
81. If yes, can the ombudsman intervene in an on-going dispute between the taxpayer and * the tax authority (before it goes to court)?
<ul> <li>Not applicable (click here if you answered "No" to question 80)</li> <li>Yes</li> <li>No</li> </ul>

82. If yes to a (tax) ombudsman, is he/she independent from the tax authority? *
Not applicable (click here if you answered "No" to question 80)
• Yes
O No

83. Is there a taxpayers' charter or taxpayers' bill of rights in your country? \*

Please provide separately (via <u>optr@ibfd.org</u>) an annex with the actual wording of relevant excerpts of your country's legislation regarding this matter. Technically accurate translations of such material into English, if possible, would be very appreciated. Thank you.

$oldsymbol{O}$	Yes
Ο	No

84. If yes, are its provisions legally effective? * Please provide separately (via <u>optr@ibfd.org</u> ) an annex with the actual wording of relevant excerpts of your country's legislation regarding this matter. Technically accurate translations of such material into English, if possible, would be very appreciated. Thank you.
<ul> <li>Not applicable (click here if you answered "No" to the previous question)</li> <li>Yes</li> </ul>
No
85. Is there a (tax) ombudsman / taxpayers' advocate / equivalent position in your country? *
<ul> <li>Yes</li> <li>No</li> </ul>
86. If yes, can the ombudsman intervene in an on-going dispute between the taxpayer and the tax authority (before it goes to court)?
Not applicable (click here if you answered "No" to question 85)
• Yes
O No
87. If yes to a (tax) ombudsman, is he/she independent from the tax authority? *
Not applicable (click here if you answered "No" to question 80)
• Yes
O No

Do you want to save your results and quit? * If "Yes", please submit the form. If "Yes", bear in mind that there are still several questions that need to be answered later. To edit/complete your answers later, please use the "edit your response" link sent to your email after submitting this form. If not, click "Next" to continue.	
<ul> <li>Yes</li> <li>No</li> </ul>	

88. Are taxpayers who are subject to a tax compliance procedure that involves AI/AAS informed of that fact?	*
O Yes	
No No	
Not applicable (in case no AI/AAS is used)	

89. In communications between a tax authority and a taxpayer that employs AI/AAS, is it \* stated that the tax authorities is represented only by a machine?

Ο	Yes
۲	No
$\bigcirc$	Not applicable

90. If a decision relating to tax administration has been taken by the use of AI/AAS, is the taxpayer provided with basic details of the procedure applied?	*
O Yes	
No	
O Not applicable	

91. Do the tax authorities publish details of the type of AI/AAS employed with specific information about the purpose for which they are used?	*
◯ Yes	
No No	

92. Does a system exist for voluntary registration of AI/AAS? *	
O Yes	
No No	
93. If yes to 92, does the tax authority register all AI/AAS tools or algorithms with that system?	*

Not applicable (click here if you answered "No" to question 92)	
---	--

O Yes

O No

94. Are decisions that may have a significant impact on a taxpayer taken exclusively by AI/AAS?	*
O Yes	
No	
O Not applicable	
95. If decisions impacting a taxpayer are taken by AI/AAS, are they overseen by a suitably qualified individual before the decision is notified?	*

YesNo

Not applicable

96. If an audit employs material generated by AI/AAS, is that material available to taxpayers \* and their advisors?

O Yes
No No
O Not applicable

97. If yes to 96, is an explanation provided and does the taxpayer have an effective remedy against unlawful or inaccurate use of AI/AAS?	*
O Yes	
O No	
Not applicable (click here if you answered "No" to Question 96)	

98. Do tax authorities publish guidance notes explaining the way in	which they use AI/AAS? *
• Yes	
O No	

99. If revenue authorities use AI/AAS, do they publish guidelines and points of contact for	*
taxpayers who have questions or concerns about those procedures?	

$\bigcirc$	Yes
------------	-----

No No

Not applicable

100. Does the tax administration appoint a senior official with overriding responsibility for \* AI/AAS in the tax administration?

YesNo

Not applicable

# Google Forms

# OPTR - 2024 Questionnaire 2 - Standards of Protection

Dear National Reporter,

I would like to thank you for your participation in the IBFD Observatory on the Protection of Taxpayers' Rights (OPTR).

This form collects the information on developments occurred in 2024 regarding the implementation of 57 minimum standards and 44 best practices, distributed into 86 benchmarks, for the practical protection of taxpayers' rights as monitored by the OPTR.

We kindly ask you to provide an impartial, non-judgmental summary of events occurred in 2024 that in your opinion affect the level of compliance of a given minimum standard/best practice in your country. These events may include, without limitation, legislation enacted, administrative rulings and/or circulars issued, case law and tax administration practices implemented, among others, as requested by this form.

In ALL cases back up your assertions with the relevant documentary materials, and provide full details for identifying the documents related to the reported developments. Either a (soft) copy or internet links to make said documents available (and therefore, quotable) are greatly appreciated.

You are also kindly required to assess whether the events you described represent either a step towards or a step away from the practical implementation of the given minimum standard/best practice in your country. Full instructions are provided below.

This form should be filled in as soon as any of the events mentioned above occurs and edited as many times as necessary to cover all relevant developments occurred in 2024, until no later than 10 January 2025. We appreciate very much your cooperation in this regard.

Feel free to contact us for any clarification you may need. We look forward to your valuable contribution to this remarkable project.

Kind regards,

Dr Sam van der Vlugt Scientific Coordinator IBFD Observatory on the Protection of Taxpayers' Rights.

\* Better if filled in using Google Chrome © or Mozilla Firefox ©

#### Email \*

yolanda.martinez@ua.es

Reporters' info

Name: \*

Yolanda Martínez, Javier Martín, Jesús Rodríguez, Felipe Alonso, Manuel Lucas and Elizabeth Gil

Country: \*

Spain

Affiliation *
✓ Taxpayers / Tax Practitioners
Tax Administration
Judiciary
✓ (Tax) Ombudsperson
Academia
Other: Former Judiciary

#### Instructions

1. Please answer all questions. The form will not allow you to continue/submit your responses until you have answered all questions.

2. All questions are two or three-tiered (namely, either with parts "MS" and/or "BP", and "S"). They comprise a minimum standard (MS) and /or a best practice (BP), and a "summary of relevant facts in 2024" (S). The latter is a space for providing a summarized account on facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a non-judgmental way.

3. Please Indicate, by clicking on the corresponding button, whether there was an improvement or a

decrease of the level of compliance of the relevant standard/best practice in your country in 2024. If there were no changes, please indicate so by clicking on the corresponding button.

4. In ALL cases where an assessment of either improvement or decrease is reported, please refer the relevant novelties in the space provided under "summary of relevant facts in 2024", for each question. Please give a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a non-judgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. In case there is nothing to report for a given minimum standard/best practice, please answer "no changes".

5. If any, make additional, non-judgmental commentaries at the space provided under "summary of relevant facts in 2024".

6. In ALL cases back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcomed to send us these materials to our email: <u>optr@ibfd.org</u>.

7. When completed, please submit the survey.

8. Once you have submitted the survey, you will receive an email acknowledging your participation in the OPTR and providing a backup of your answers.

9. The email will also include an "edit your survey" link, in case you want to modify any of your answers. You will receive this email every time you submit partial responses.

10. An option to quit the survey and save your answers is provided at the end of each section. This survey has 12 sections, as many as those identified by Baker and Pistone in their 2015 IFA General Report.

11. If answering partially, please select "Yes" at the end of the section in which you are to submit your partial answers to the survey. To edit/complete your answers later, please use the "edit your response" link sent to your email after submitting this survey.

12. For editing your answers, please use the last "edit your response" link provided to you via email. Please bear in mind that this is the only way the system will acknowledge your previous answers. If you use a link other than the last one provided, some (or all) changes might not be retrieved by the system.

13. When clicking on the last "edit your response" link, the system will lead you to the front page of the survey. Click on "Next" as many times as needed to get to the section you want to continue in. Once you have reached said section, please remember to change your answer to the question "Do you want to save your results and quit?" to "No", in order to be able to continue.

Area 1 - Identification of taxpayers, issuing tax returns and communicating with taxpayers

Please provide separately (via <u>optr@ibfd.org</u>) an annex with the actual wording of relevant excerpts of your country's legislation regarding this matter. Technically accurate translations

of such material into English, if possible, would be very appreciated.	
Thank you.	

1 (MS). Implement safeguards to prevent impersonation when issuing a unique identification \* number

No changes

Shifted away

Shifted towards

1. (BP) Methods of identifying taxpayers should employ the highest levels of identification \* security, including dual authentication (without imposing an excessive burden on taxpayers to log in when accessing private information or engaging in communication with the revenue authorities)

No changes

Shifted away

Shifted towards

1 (S). Summary of relevant facts in 2024

2 (MS). The system of taxpayer identification should take account of religious sensitivities \*

No changes

- Shifted away
- Shifted towards

# 2 (S). Summary of relevant facts in 2024

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

3 (MS). Impose obligations of confidentiality on third parties with respect to information gathered by them for tax purposes

\*

No changes

Shifted away

Shifted towards

3 (BP). Where tax is withheld by third parties, the taxpayer should be excluded from liability if \* the third party fails to pay over the tax

- No changes
- Shifted away
- Shifted towards

#### 3 (S). Summary of relevant facts in 2024

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

According to the Judgment of Supreme Court of 7 February, 2024, in relation to Personal Income Tax, a taxpayer's right to deduct withholdings cannot be denied when the tax has not been withheld by the third party.

4 (MS). Where pre/populated returns are used, these should be sent to taxpayers to correct \* errors.

- No changes
- Shifted away
- Shifted towards

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

5 (MS). Provide a right to access to taxpayers to personal information held about them, and \* a right to correct inaccuracies.

- No changes
- Shifted away
- Shifted towards

5 (BP). Publish guidance on taxpayers' rights to access information and correct inaccuracies \*

- No changes
- Shifted away
- Shifted towards

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

6 (MS). Where communication with taxpayers is in electronic form, institute systems to prevent impersonation or interception

- No changes
- Shifted away
- Shifted towards

# 6 (S). Summary of relevant facts in 2024

7 (MS). Where a system of "cooperative compliance" operates, ensure it is available on a non-discriminatory and voluntary basis

\*

- No changes
- Shifted away
- Shifted towards

#### 7 (S). Summary of relevant facts in 2024

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

8 (MS). Provide assistance for those who face difficulties in meeting compliance obligations, \* including those with disabilities, those located in remote areas, and those unable or unwilling to use electronic forms of communication

No changes

- Shifted away
- Shifted towards

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

9 (MS). Compliance obligations on third parties should only be imposed where necessary and in all cases the burden imposed on third parties should be proportionate and not excessive

- No Changes
- Shifted away
- Shifted towards

9 (S). Summary of relevant facts in 2024.

10 (MS). In circumstances of force majeure (e.g. pandemics / natural disasters), mechanisms should automatically apply to relieve taxpayers of compliance obligations that have become excessively difficult due to the circumstances. The point at which such circumstances start to apply and cease to apply should be clearly and publicly announced

- No changes
- Shifted away
- Shifted towards

10 (S). Summary of relevant facts in 2024.

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a non-judgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

Royal Decree Law 6/2024, of November 5, which adopts urgent measures for the DANA, establishes various measures for the affected subjects: the suspension or extension of the deadlines for tax procedures, and deferrals in the payment of taxes.

11 (BP). Tax compliance obligations should be designed so as to ensure that taxpayers can \* fulfil their compliance obligations without excessive cost and without the compulsory use of a tax agent, due regard being had to the type of taxpayer (individual / corporate / others) and to the complexity of the taxpayer's tax affairs

- No changes
- Shifted away
- Shifted towards

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a non-judgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

12 (MS). Compliance obligations on third parties should only be imposed where necessary and in all cases the burden imposed on third parties should be proportionate and not excessive

No changes

Shifted away

Shifted towards

12 (S). Summary of relevant facts in 2024.

Do you want to save your results and quit? \*

If "Yes", please submit the form. If "Yes", bear in mind that there are still several questions that need to be answered later. To edit/complete your answers later, please use the "edit your response" link sent to your email after submitting this form. If not, click "Next" to continue.

YesNo



Please provide separately (via <a href="mailto:optr@ibfd.org">optr@ibfd.org</a>)

an annex with the actual wording of relevant excerpts of your country's legislation regarding this matter. Technically accurate translations of such material into English, if possible, would be very appreciated. Thank you.

13 (BP). Establish a constructive dialogue between taxpayers and revenue authorities to \* ensure a fair assessment of taxes based on equality of arms

No changes

Shifted away

Shifted towards

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

14 (BP). Use e-filing to speed up assessments and correction of errors, particularly systematic errors

- No changes
- Shifted away
- Shifted towards

#### 14 (S). Summary of relevant facts in 2024

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

Law 13/2023, of May 24, introduced a modification in article 120.3 of the LGT that allows the taxpayer to present a corrective self-assessment when the self-assessment presented damages their interests without having to start the specific procedure for rectification of self-assessments. The corrective self-assessment must be provided for in the tax regulations.

Royal Decree 117/2024, of January 30, develops this Law and modifies the regulations of five taxes to introduce corrective self-assessment in personal income tax, corporate tax, VAT, excise taxes, and the Tax on Fluorinated Greenhouse Gases.

15 (MS). Where a tax assessment indicates a repayment is due, that repayment should be \* made without undue delay or unnecessary formalities.

No changes

Shifted away

Shifted towards

#### 15 (S). Summary of relevant facts in 2024

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

Do you want to save your results and quit? \*

If "Yes", please submit the form. If "Yes", bear in mind that there are still several questions that need to be answered later. To edit/complete your answers later, please use the "edit your response" link sent to your email after submitting this form. If not, click "Next" to continue.

YesNo



Please provide separately (via optr@ibfd.org)

an annex with the actual wording of relevant excerpts of your country's legislation regarding this matter. Technically accurate translations of such material into English, if possible, would be very appreciated. Thank you.

16 (MS). Provide a specific legal guarantee for confidentiality and data protection, with sanctions for officials who make unauthorised disclosures (and ensure sanctions are enforced).

\*

- No changes
- Shifted away
- Shifted towards

16 (MS). Encrypt information held by a tax authority about taxpayers to the highest level attainable.

- No changes
- Shifted away
- Shifted towards

#### 16 (S). Summary of relevant facts in 2024

17 (MS). Introduce an offence for tax officials covering up unauthorised disclosure of confidential information.

- No changes
- Shifted away
- Shifted towards

#### 17 (S). Summary of relevant facts in 2024

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

18 (MS). Restrict access to data to those officials authorised to consult it. For encrypted data, use digital access codes.

- No changes
- Shifted away
- Shifted towards

18 (MS). Ensure an effective fire-wall to prevent unauthorised access to data held by revenue authorities.

- No changes
- Shifted away
- Shifted towards

# 18 (S). Summary of relevant facts in 2024

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

19 (MS). Data protection rights apply to all information held by tax authorities. This includes \* rights to access data and correct inaccuracies and the destruction (or anonymous archiving) of all data once its purpose has been fulfilled.

No changes

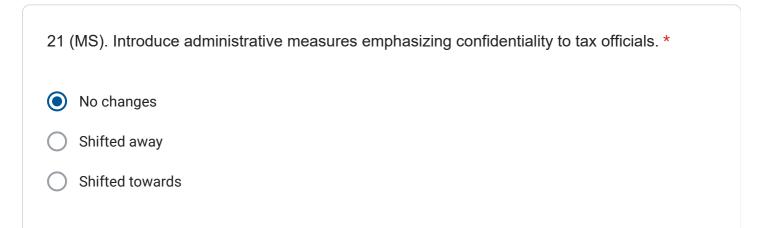
- Shifted away
- Shifted towards

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

20 (MS). Audit data access periodically to identify cases of unauthorised access. \*

- No changes
- Shifted away
- Shifted towards

# 20 (S). Summary of relevant facts in 2024



Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

22 (MS). Where tax officials are permitted to work remotely (e.g. from home), equivalent measures should be taken to ensure confidentiality and data protection as if the official were working from a tax office. The measures taken to ensure confidentiality and data protection should be audited on a regular basis.

- No changes
- Shifted away
- Shifted towards

# 22 (S). Summary of relevant facts in 2024

23 (MS). Appoint data protection/privacy officers at senior level and local tax offices. \*

- No changes
- Shifted away
- Shifted towards

#### 23 (S). Summary of relevant facts in 2024

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

24 (MS). If a breach of confidentiality occurs, investigate fully with an appropriate level of seniority by independent persons (e.g. judges).

No changes

- Shifted away
- Shifted towards

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

25 (MS). Introduce an offence for tax officials and others covering up unauthorised disclosure of confidential information

- No changes
- Shifted away
- Shifted towards

#### 25 (S). Summary of relevant facts in 2024

26 (MS). Taxpayers who are victims of unauthorised disclosure of confidential information should be entitled: a) to be informed as soon as possible of the unauthorised disclosure; and b) to full compensation, including damages (in cases where tax authorities and third parties have not maintained adequate standards of data protection).

No changes

Shifted away

Shifted towards

#### 26 (S). Summary of relevant facts in 2024

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

27 (MS). Exceptions to the general rule of confidentiality should be explicitly stated in the law, narrowly drafted and interpreted. Data held by tax authorities (or third parties for tax purposes) should only be accessible to those who can show a legitimate interest in access to that data

- No changes
- Shifted away
- Shifted towards

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

28 (MS). Information held by a tax authority (or by third parties for tax purposes) should not \* be supplied to other public authorities unless the transfer is authorised by law and there are appropriate safeguards (e.g. a requirement of judicial authorisation).

- No changes
- Shifted away
- Shifted towards

28 (BP). Require judicial authorisation before any disclosure of confidential information by \* revenue authorities

- No changes
- Shifted away
- Shifted towards

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

29 (MS). If "naming and shaming" is employed, ensure adequate safeguards (e.g. judicial authorisation after proceedings involving the taxpayer).

- No changes
- Shifted away
- Shifted towards

29 (BP). If "naming and shaming" is employed by any governmental body on the basis of tax \* information, then personal data that places the individual at risk (e.g. the individual's home address) should not be disclosed.

- No changes
- Shifted away
- Shifted towards

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

30 (BP). Legislation should protect whistleblowers in appropriate cases (including where the \* information disclosed demonstrates that a crime has been committed), in particular where the whistleblower discloses breaches of confidentiality and data protection by revenue authorities (and by third parties holding data for tax purposes).

- No changes
- Shifted away
- Shifted towards

# 30 (S). Summary of relevant facts in 2024

31 (MS). No disclosure of confidential taxpayer information to politicians, or where it might be \* used for political purposes.

No changes

- Shifted away
- Shifted towards

31 (BP). Parliamentary supervision of revenue authorities should involve independent officials, subject to confidentiality obligations, examining specific taxpayer data, and then reporting to Parliament.

\*

No changes

- Shifted away
- Shifted towards

#### 31 (S). Summary of relevant facts in 2024

32 (MS). Freedom of information legislation should allow a taxpayer to access information relevant to the tax system and how it impacts on that taxpayer (including all information about themselves). However, access to information by third parties should be subject to stringent safeguards: only if an independent tribunal concludes that the public interest in disclosure outweighs the right of confidentiality, and only after a hearing where the taxpayer has an opportunity to be heard.

\*

- No changes
- Shifted away
- Shifted towards

# 32 (S). Summary of relevant facts in 2024

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

33 (MS). If published, tax rulings should be anonymised and details that might identify the taxpayer removed.

- No changes
- Shifted away
- Shifted towards

33 (BP). Anonymised tax rulings should be published to allow taxpayers to understand administrative practices. This should be subject to exceptions where publication would be potentially damaging to the taxpayer concerned

No changes

Shifted away

Shifted towards

# 33 (S). Summary of relevant facts in 2024

34 (BP). Anonymise all tax judgments and remove details that might identify the taxpayer. $^{\star}$
No changes
O Shifted away
O Shifted towards

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

35 (MS). Legal professional privilege should apply to tax advice. \*

Please provide separately (via <u>optr@ibfd.org</u>) an annex with the actual wording of relevant excerpts of your country's legislation regarding this matter. Technically accurate translations of such material into English, if possible, would be very appreciated. Thank you.

No changes

- Shifted away
- Shifted towards

35 (BP). Privilege from disclosure should apply to all tax advisors (not just lawyers) who \* supply similar advice to lawyers. Information imparted in circumstances of confidentiality may be privileged from disclosure.

Please provide separately (via <u>optr@ibfd.org</u>) an annex with the actual wording of relevant excerpts of your country's legislation regarding this matter. Technically accurate translations of such material into English, if possible, would be very appreciated. Thank you.

No changes

Shifted away

Shifted towards

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

36 (MS). Where tax authorities enter premises which may contain privileged material, arrangements should be made (e.g. an independent lawyer) to protect that privilege.

Please provide separately (via <u>optr@ibfd.org</u>) an annexe with the actual wording of relevant excerpts of your country's legislation regarding this matter. Technically accurate translations of such material into English, if possible, would be very appreciated. Thank you.

\*

No changes

- Shifted away
- Shifted towards

### 36 (S). Summary of relevant facts in 2024

37 (MS). Mandatory disclosure requirements (if adopted) should be clearly drafted and only apply to cases in which such disclosure is strictly necessary and proportionate. The disclosure obligation should not operate to adversely affect the relationship with professional advisors and other third parties to a disproportionate extent.

No changes

Shifted away

Shifted towards

### 37 (S). Summary of relevant facts in 2024

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

Royal Decree 117/2024, of January 30, modifies the regulations regarding mandatory disclosure on aggressive tax planning, and establishes that the tax intermediary exempted from the obligation to report for reasons of professional secrecy must only communicate the exemption to its client.

Do you want to save your results and quit? \*

If "Yes", please submit the form. If "Yes", bear in mind that there are still several questions that need to be answered later. To edit/complete your answers later, please use the "edit your response" link sent to your email after submitting this form. If not, click "Next" to continue.

Ο	Yes
	No

Area 4 - Normal audits

legislation regarding this matter. Technically accurate translations of such material into English, if possible, would be very appreciated. Thank you.

38 (MS). Audits should respect the following principles: (i) Proportionality. (2) Ne bis in idem \* (prohibition of double jeopardy). (3) Audi alteram partem (right to be heard before any decision is taken). (4) Nemo tenetur se detegere (principle against self/incrimination). Tax notices issued in violation of these principles should be null and void.

- No changes
- Shifted away
- Shifted towards

# 38 (S). Summary of relevant facts in 2024

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

39 (MS). In application of proportionality, tax authorities may only request for information that \* is strictly needed, not otherwise available, and must impose least burdensome impact on taxpayers.

- No changes
- Shifted away
- Shifted towards

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

40 (BP). In application of ne bis in idem the taxpayer should only receive one audit per taxable period, except when facts that become known after the audit was completed.

- No changes
- Shift away
- Shift towards

### 40 (S). Summary of relevant facts in 2024

41 (MS). In application of audi alteram partem, taxpayers should have the right to attend all \* relevant meetings with tax authorities (assisted by advisors), the right to provide factual information, and to present their views before decisions of the tax authorities become final. This should apply equally to on-line meetings.

No changes

Shifted away

Shifted towards

## 41 (S). Summary of relevant facts in 2024

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

42 (MS). In application of nemo tenetur, the right to remain silent should be respected in all \* tax audits.

No changes

- Shifted away
- Shifted towards

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

43 (BP). Tax audits should follow a pattern that is set out in published guidelines. \*

- No changes
- Shifted away
- Shifted towards

# 43 (S). Summary of relevant facts in 2024

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

The Decision of 21 February 2024 of the General Directorate of the Tax Administration has approved the general guidance of the 2024 Annual Audit Plan for Taxes and Customs.

44 (BP). A manual of good practice in tax audits should be established at the global level. \*

No changes

- Shifted away
- Shifted towards

## 44 (S). Summary of relevant facts in 2024

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

45 (BP). Taxpayers should be entitled to request the start of a tax audit (to obtain finality). \*

No changes

Shifted away

Shifted towards

### 45 (S). Summary of relevant facts in 2024

46 (MS). Where tax authorities have resolved to start an audit, they should inform the taxpayer

- No changes
- Shifted away
- Shifted towards

46 (BP). Where tax authorities have resolved to start an audit, they should hold an initial \* meeting with the taxpayer in which they spell out the aims and procedure, together with timescale and targets. They should then disclose any additional evidence in their possession to the taxpayer.

- No changes
- Shifted away
- Shifted towards

### 46 (S). Summary of relevant facts in 2024

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

In regard of the value verification procedure, the Judgments of the Supreme Court of 4 and 9 December 2024 confirms that the Tax Administration must motivate in the first communication the following items: the way in which the procedure begins, the means of verification used, the reasons that justify it, the cause of the discrepancy with the value included in the self-assessment and the indications of a lack of agreement between it and the real value.

4

47 (MS). Taxpayers should be informed of information gathering from third parties. \*

- No changes
- Shifted away
- Shifted towards

## 47 (S). Summary of relevant facts in 2024

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

48 (MS). For normal audits there should be a limitation period for the start of the audit; this \* should only be extended where information comes to light that could not reasonably have been obtained previously. Once an audit has commenced, it should be conducted with a view to achieving certainty and finality as soon as reasonable, and adequate resources should be devoted to achieving that objective.

- No changes
- Shifted away
- Shifted towards

48 (BP). Reasonable time limits should be fixed for the conduct of audits. \*

No changes

- Shifted away
- Shifted towards

### 48 (S). Summary of relevant facts in 2024

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

According to the Judgment of Supreme Court of 30 September 2024, the resolution of an audit procedure is null and void if the tax authorities decide to extend the proceedings simultaneously or after the opening of the allegations period. Such extension would only be possible, with due justification, if it is carried out prior to the opening of such period.

49 (MS). Technical assistance (including representation) should be available at all stages of \* the audit by experts selected by the taxpayer.

No changes

- Shifted away
- Shifted towards

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

50 (MS). The completion of a tax audit should be accurately reflected in a document, notified \* in its full text to the taxpayer.

- No changes
- Shifted away
- Shifted towards

- No changes
- Shifted away
- Shifted towards

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

51 (MS). Once a tax audit is completed, no further evidence should be collected or included, \* no further arguments brought forward by the tax authorities, and no further tax charges brought, unless in exceptional circumstances (e.g. where information comes to light that the taxpayer has concealed).

No changes

- Shifted away
- Shifted towards

51 (BP). Following an audit, a report should be prepared even if the audit does not result in \* additional tax or refund.

- No changes
- Shifted away
- Shifted towards

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

### Do you want to save your results and quit? \*

If "Yes", please submit the form. If "Yes", bear in mind that there are still several questions that need to be answered later. To edit/complete your answers later, please use the "edit your response" link sent to your email after submitting this form. If not, click "Next" to continue.

Yes

🔘 No

Area 5 - More intensive audits

Please provide separately (via <u>optr@ibfd.org</u>) an annex with the actual wording of relevant excerpts of your country's legislation regarding this matter. Technically accurate translations of such material into English, if possible, would be very appreciated. Thank you.

52 (BP). More intensive audits should be limited to the extent strictly necessary to ensure an \* effective reaction to non-compliance.

- No changes
- Shifted away
- Shifted towards

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

53 (MS). If there is point in an audit when it becomes foreseeable that the taxpayer may be liable for a penalty or criminal charge, from that time the taxpayer should have stronger protection of his right to silence, and statements from the taxpayer should not be used in the audit procedure.

- No changes
- Shifted away
- Shifted towards

# 53 (S). Summary of relevant facts in 2024

54 (MS). Entering premises should be authorised by the judiciary. Judicial supervision of the search should be available at all times.

- No changes
- Shifted away
- Shifted towards

#### 54 (S). Summary of relevant facts in 2024

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

According to the Judgment of Supreme Court of 1 March 2024, evidences obtained by the Inspection in a search carried out prior to the notification of the start of an inspection procedure is not considered valid.

55 (MS). Authorisation within the revenue authorities should only be in cases of urgency, and \* subsequently reported to the judiciary for ex-post ratification.

- No changes
- Shifted away
- Shifted towards

55 (BP). Evidence obtained as a result of a search that was not authorised by the judiciary should not be admissible.

- No changes
- Shifted away
- Shifted towards

#### 55 (S). Summary of relevant facts in 2024

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

According to the Judgment of Supreme Court of 2 July 2024, the interrogation of directors and employees of a company without prior notice, when the court order did not authorise such actions, violates Article 24 of the Constitution (right to defence).

56 (MS). Inspection of the taxpayer's home should require authorisation by the judiciary and \* only be given in exceptional cases.

- No changes
- Shifted away
- Shifted towards

56 (BP). Where tax authorities intend to search the taxpayer's premises, the taxpayer should \* be informed and have an opportunity to appear before the judicial authority, subject to exception where there is evidence of danger that documents will be removed or destroyed.

No changes

Shifted away

Shifted towards

# 56 (S). Summary of relevant facts in 2024

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

57 (BP). Access to bank information for tax purposes (including automatically-supplied information) should require judicial authorisation.

\*

No changes

Shifted away

Shifted towards

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

58 (MS). Authorisation by the judiciary should be necessary for the interception of telephone \* communications and monitoring of internet access.

- No changes
- Shifted away
- Shifted towards

58 (BP). Specialised offices within the judiciary should be established to supervise the interception of telephone communications and monitoring of internet access.

\*

- No changes
- Shifted away
- Shifted towards

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

59 (MS). Seizure of documents or data held on computer drives should be subject to a requirement to give reasons why seizure is indispensable, and to fix the time when the documents and data will be returned; seizure should be limited in time.

### No changes

- Shifted away
- Shifted towards

### 59 (S). Summary of relevant facts in 2024

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

According to the Judgment of Supreme Court of 25 June 2024: "Access to information contained in computer equipment located in a taxpayer's home requires that the judicial order justifies the access to that information, in order to safeguard the fundamental rights of art. 18 of the Constitution. For these purposes, it must be motivated the need and proportionality of access to such data, its nature, the impact on the business or professional activity, as well as the rights of its owner, whether it is a natural or legal person"

60 (BP). If data are held on a computer hard drive, then a backup should be made in the presence of the taxpayer's advisors and the original left with the taxpayer.

\*

\*

No changes

- Shifted away
- Shifted towards

## 60 (S). Summary of relevant facts in 2024

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

61 (BP). If digital data is copied or removed, it should be done in a way that does not prevent or affect the normal operations of the electronic information system.

- No changes
- Shifted away
- Shifted towards

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

62 (MS). Where invasive techniques are applied, they should be limited in time to avoid a disproportionate impact on taxpayers.

- No changes
- Shifted away
- Shifted towards

### 62 (S). Summary of relevant facts in 2024

Do you want to save your results and quit? \*

If "Yes", please submit the form. If "Yes", bear in mind that there are still several questions that need to be answered later. To edit/complete your answers later, please use the "edit your response" link sent to your email after submitting this form. If not, click "Next" to continue.

0	Yes
	No

Area 6 - Reviews and appeals

Please provide separately (via <u>optr@ibfd.org</u>) an annex with the actual wording of relevant excerpts of your country's legislation regarding this matter. Technically accurate translations of such material into English, if possible, would be very appreciated. Thank you.

63 (BP). E-filing of requests for internal review to ensure the effective and speedy handling of \* the review process.

No changes

Shifted away

Shifted towards

#### 63 (S). Summary of relevant facts in 2024

64 (MS). The right to appeal should not depend upon prior exhaustion of administrative reviews.

\*

No changes

- Shifted away
- Shifted towards

64 (BP). Taxpayers may have an alternative of taking an appeal to an arbitration tribunal in \* place of the tax courts.

No changes

- Shifted away
- Shifted towards

### 64 (S). Summary of relevant facts in 2024

65 (MS). Taxpayers should have a remedy to accelerate or terminate (including through reference to mediation or ADR) reviews and appeals in cases of excessive delay.

$oldsymbol{O}$	No	changes
$\sim$		•

- Shifted away
- Shifted towards

65 (BP). Reviews and appeals should not exceed two years. \*

No changes

- Shifted away
- Shifted towards

### 65 (S). Summary of relevant facts in 2024

66 (MS). Audi alteram partem should apply in administrative reviews and judicial appeals. $^{\star}$		
0	No changes	
0	Shifted away	
0	Shifted towards	

66 (BP). The review or appeal of tax decisions should not place on the taxpayer an excessive or impossible burden of evidence. This should apply, in particular, where the burden is on the taxpayer to prove a negative (e.g. to prove the absence of motive) or to prove facts that occurred significantly in the past (e.g. more than 10 years previously).

No changes

Shifted away

Shifted towards

## 66 (S). Summary of relevant facts in 2024

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

67 (MS). Where tax must be paid in whole or in part before an appeal, there must be an effective mechanism for providing interim suspension of payment.

No changes

- Shifted away
- Shifted towards

67 (BP). An appeal should not require prior payment of tax in all cases. \*

No changes

- Shifted away
- Shifted towards

## 67 (S). Summary of relevant facts in 2024

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

68 (BP). The state should bear some or all of the costs of an appeal, whatever the outcome. \*

No changes

Shifted away

Shifted towards

### 68 (S). Summary of relevant facts in 2024

69 (MS). Legal assistance should be provided for those taxpayers who cannot afford it. \*

No changes

- Shifted away
- Shifted towards

### 69 (S). Summary of relevant facts in 2024

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

70 (MS). Taxpayers should have the right to request the exclusion of the public from a tax \* appeal hearing.

No changes

Shifted away

Shifted towards

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

71 (MS). Taxpayers should have the right to request an online hearing or to object to an online hearing.

- No changes
- Shifted away
- Shifted towards

71 (MS). Tax judgments should be published. \*

- No changes
- Shifted away
- Shifted towards

71 (BP). If tax judgments are published, the taxpayer should be able to ensure anonymity (or at least the removal of confidential information).

- No changes
- Shifted away
- Shifted towards

#### 71 (S). Summary of relevant facts in 2024

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

Do you want to save your results and quit? \*

If "Yes", please submit the form. If "Yes", bear in mind that there are still several questions that need to be answered later. To edit/complete your answers later, please use the "edit your response" link sent to your email after submitting this form. If not, click "Next" to continue.

YesNo



Please provide separately (via <u>optr@ibfd.org</u>) an annex with the actual wording of relevant excerpts of your country's legislation regarding this matter. Technically accurate translations of such material into English, if possible, would be very appreciated. Thank you. 72 (MS). Proportionality and ne bis in idem should apply to tax penalties. \*

- No changes
- Shifted away
- Shifted towards

72 (BP). The cumulative effect of penalties, interest and surcharges should not exceed the \* amount of tax due (and should only reach this amount in cases of the most serious violations).

No changes

- Shifted away
- Shifted towards

### 72 (S). Summary of relevant facts in 2024

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

According to the Judgment of Supreme Court of 31 October 2024: "A court may annul, without raising a question of unconstitutionality, a sanction imposed for the commission of the infraction provided for in article 170.Two.5<sup>a</sup> VAT Law, based on the violation of the principle of proportionality, since this provision quantifies the sanction in a fixed percentage of the unpaid tax without the possibility to modulate the sanction due to lack of economic damage".

73 (BP). Where administrative and criminal sanctions may both apply, only one procedure and one sanction should be applied.

\*

- No changes
- Shifted away
- Shifted towards

#### 73 (S). Summary of relevant facts in 2024

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

74 (BP). Voluntary disclosure should lead to reduction of penalties. \*

No changes

Shifted away

Shifted towards

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

75 (MS). Sanctions should not be increased simply to encourage taxpayers to make voluntary disclosures.

- No changes
- Shifted away
- Shifted towards

### 75 (S). Summary of relevant facts in 2024

Do you want to save your results and quit? \*

If "Yes", please submit the form. If "Yes", bear in mind that there are still several questions that need to be answered later. To edit/complete your answers later, please use the "edit your response" link sent to your email after submitting this form. If not, click "Next" to continue.

0	Yes
	No

#### Area 8 - Enforcement of taxes

Please provide separately (via <u>optr@ibfd.org</u>) an annex with the actual wording of relevant excerpts of your country's legislation regarding this matter. Technically accurate translations of such material into English, if possible, would be very appreciated. Thank you.

76 (MS). Collection of taxes should never deprive taxpayers of their minimum necessary for \* living.

No changes

Shifted away

Shifted towards

#### 76 (S). Summary of relevant facts in 2024

77 (BP). Authorisation by the judiciary should be required before seizing assets or bank accounts

\*

- No changes
- Shifted away
- Shifted towards

## 77 (S). Summary of relevant facts in 2024

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

78 (MS). Taxpayers should have the right to request delayed payment of arrears. \*

No changes

- Shifted away
- Shifted towards

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

79 (BP). Bankruptcy of taxpayers should be avoided, by partial remission of the debt or structured plans for deferred payment.

- No changes
- Shifted away
- Shifted towards

# 79 (S). Summary of relevant facts in 2024

#### 80 (MS). Temporary suspension of tax enforcement should follow natural disasters. \*

Please provide separately (via <u>optr@ibfd.org</u>) an annex with the actual wording of relevant excerpts of your country's legislation regarding this matter. Technically accurate translations of such material into English, if possible, would be very appreciated. Thank you.

No changes

Shifted away

Shifted towards

### 80 (S). Summary of relevant facts in 2024

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

See Royal Decree Law 6/2024, of November 5, cited above.

Do you want to save your results and quit? \*

If "Yes", please submit the form. If "Yes", bear in mind that there are still several questions that need to be answered later. To edit/complete your answers later, please use the "edit your response" link sent to your email after submitting this form. If not, click "Next" to continue.

🔵 Yes

🔵 No

Area 9 - Cross-border situations

Please provide separately (via <a href="mailto:optr@ibfd.org">optr@ibfd.org</a>)

an annex with the actual wording of relevant excerpts of your country's legislation regarding this matter. Technically accurate translations of such material into English, if possible, would be very appreciated.

Thank you.

81 (MS). The requesting state should notify the taxpayer of cross-border requests for information, unless it has specific grounds for considering that this would prejudice the process of investigation. The requested state should inform the taxpayer unless it has a reasoned request from the requesting state that the taxpayer should not be informed on grounds that it would prejudice the investigation.

\*

No changes

Shifted away

Shifted towards

81 (BP). The taxpayer should be informed that a cross-border request for information is to be \* made.

No changes

Shifted away

Shifted towards

81 (S). Summary of relevant facts in 2024

82 (MS). The taxpayer should have a right to bring a legal challenge to test the legality of \* the request for exchange of information.

No changes

- Shifted away
- Shifted towards

82 (BP). Where a cross-border request for information is made, the requested state should \* also be asked to supply information that assists the taxpayer.

No changes

- Shifted away
- Shifted towards

#### 82 (S). Summary of relevant facts in 2024

83 (BP). Provisions should be included in tax treaties setting specific conditions for exchange \* of information.

No changes

Shifted away

Shifted towards

# 83 (S). Summary of relevant facts in 2024

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

84 (MS). If information is sought from third parties, judicial authorisation should be recessary and the third party should have a right to bring a legal challenge to test the legality of the request for exchange of information (on the same grounds as the taxpayer).

No changes

Shifted away

Shifted towards

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

85 (MS). In the case of exchange of information on request, the taxpayer should be given <sup>3</sup> access to information received by the requesting state (unless there are good justifications for not doing so).

- No changes
- Shifted away
- Shifted towards

#### 85 (S). Summary of relevant facts in 2024

86 (BP). Information should not be supplied in response to a request where the originating cause was the acquisition of stolen or illegally obtained information.

\*

No changes

- Shifted away
- Shifted towards

# 86 (S). Summary of relevant facts in 2024

87 (BP). A requesting state should provide confirmation of confidentiality to the requested	*
state.	

- No changes
- Shifted away
- Shifted towards

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

88 (MS). A state should not be entitled to receive information if it is unable to provide independent, verifiable evidence that it observes high standards of data protection.

- No changes
- Shifted away
- Shifted towards

#### 88 (S). Summary of relevant facts in 2024

89 (MS). In the event of a leak of confidential information or data held by the tax authority of \* a requesting state, all exchange of information with that state should be suspended until verifiable evidence has been provided that the cause of the leak has been permanently rectified.

No changes

Shifted away

Shifted towards

#### 89 (S). Summary of relevant facts in 2024

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

90 (MS). Data protection safeguards should apply to all exchanges of information. \*

No changes

Shifted away

Shifted towards

90 (BP). For automatic exchange of financial information, the taxpayer should be notified of \* the proposed exchange in sufficient time to exercise data protection rights.

No changes

- Shifted away
- Shifted towards

# 90 (S). Summary of relevant facts in 2024

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

91 (MS). The taxpayer should be notified of an exchange of information and given sufficient \* time to exercise data protection rights (including the right to correct inaccurate data).

- No changes
- Shifted away
- Shifted towards

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

92 (MS). Time limits should apply to the retention of data that is exchanged (and the data should be destroyed or anonymously archived within this time limit).

- No changes
- Shifted away
- Shifted towards

#### 92 (S). Summary of relevant facts in 2024

93 (MS). No exchange of information should be permitted with respect to any state if it is reasonably foreseeable that the recipient state will use the data in a way that is repressive or that would undermine the protection of fundamental rights.

No changes

Shifted away

Shifted towards

93 (BP). No exchange of information should be permitted with respect to any state if that state does not guarantee adequate data protection in its law and in practice.

No changes

- Shifted away
- Shifted towards

#### 93 (S). Summary of relevant facts in 2024

94 (MS). Taxpayers should have a right to request initiation of mutual agreement procedure. \*

No changes

- Shifted away
- Shifted towards

94. (BP). Where mutual agreement procedure (or arbitration following mutual agreement procedure) reaches a solution or fails to reach a solution, the taxpayer should be given a statement of reasons how that solution was reached (or why no solution was reached).

No changes

- Shifted away
- Shifted towards

#### 94 (S). Summary of relevant facts in 2024

95 (MS). Taxpayers should have a right to participate in mutual agreement procedure by being heard and being informed as to the progress of the procedure.

No changes

Shifted away

Shifted towards

#### 95 (S). Summary of relevant facts in 2024

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

Do you want to save your results and quit? \*

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YesNo

Area 10 - Legislation

Please provide separately (via optr@ibfd.org)

an annex with the actual wording of relevant excerpts of your country's legislation regarding this matter. Technically accurate translations of such material into English, if possible, would be very appreciated. Thank you.

96 (MS). Retrospective tax legislation should only be permitted in limited circumstances which are spelt out in detail (and that respect the rule of law and the principle of legitimate expectation).

\*

- No changes
- Shifted away
- Shifted towards

96 (BP). Retrospective tax legislation should ideally be banned completely. \*

- No changes
- Shifted away
- Shifted towards

#### 96 (S). Summary of relevant facts in 2024

97 (BP). Public consultation should precede the making of tax policy and tax law. \*

No changes

- Shifted away
- Shifted towards

# 97 (S). Summary of relevant facts in 2024

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

98 (MS). All tax legislation should be reviewed on a regular basis to ensure that it supports \* the gradual realisation of the rights set out in the International Covenant on Economic Social and Cultural rights.

No changes

Shifted away

Shifted towards

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

99 (MS). All tax legislation should be reviewed on a regular basis to ensure that it is consistent with the realisation of the UN Sustainable Development Goals.

- No changes.
- Shifted away
- Shifted towards

#### 99 (S). Summary of relevant facts in 2024

Do you want to save your results and quit? \*

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YesNo



Please provide separately (via <a href="mailto:optr@ibfd.org">optr@ibfd.org</a>)

an annex with the actual wording of relevant excerpts of your country's legislation regarding this matter. Technically accurate translations of such material into English, if possible, would be very appreciated. Thank you.

100 (MS). Taxpayers should be entitled to access all relevant legal material, comprising \* legislation, administrative regulations, rulings, manuals and other guidance.

- No changes
- Shifted away
- Shifted towards

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

101 (MS). Where legal material is available primarily on the internet, arrangements should be made to provide it to those who do not have access to the internet.

- No changes
- Shifted away
- Shifted towards

# 101 (S). Summary of relevant facts in 2024

102 (MS). Where a state has a system of advance rulings, they should be binding on the tax \* authorities (unless based on an incorrect presentation of the relevant circumstances).

No changes

- Shifted away
- Shifted towards

#### 102 (S). Summary of relevant facts in 2024

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

The STS of January 25, 2024 reinforces the binding nature of advance rulings by establishing that the criteria expressed in the reply must be applied to specific cases in which there is an identity between the facts and circumstances of the taxpayer and those included in the reply. There is also a judicial obligation that controls the legality of an assessment to analyse whether the administrative body departed from binding rulings.

103 (MS). Where a taxpayer relies upon published guidance of a revenue authority which \* subsequently proves to be inaccurate, changes should apply only prospectively.

- No changes
- Shifted away
- Shifted towards

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

#### Do you want to save your results and quit? \*

If "Yes", please submit the form. If "Yes", bear in mind that there are still several questions that need to be answered later. To edit/complete your answers later, please use the "edit your response" link sent to your email after submitting this form. If not, click "Next" to continue.

# O Yes

🔵 No

Area 12 - Institutional framework for protecting taxpayers' rights

Please provide separately (via optr@ibfd.org)

an annex with the actual wording of relevant excerpts of your country's legislation regarding this matter. Technically accurate translations of such material into English, if possible, would be very appreciated. Thank you.

104 (MS). Adoption of a charter or statement of taxpayers' rights should be a minimum standard.

\*

\*

- No changes
- Shifted away
- Shifted towards

104 (BP). A separate statement of taxpayers' rights under audit should be provided to taxpayers who are audited.

No changes

- Shifted away
- Shifted towards

#### 104 (S). Summary of relevant facts in 2024

105 (BP). A charter or statement of taxpayers' rights should be legally enforceable. \*

No changes

- Shifted away
- Shifted towards

#### 105 (S). Summary of relevant facts in 2024

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

106 (BP). A taxpayer advocate or ombudsman should be established to scrutinise the operations of the tax authority, handle specific complaints, and intervene in appropriate cases. Best practice is the establishment of a separate office within the tax authority but independent from normal operations of that authority.

\*

No changes

- Shifted away
- Shifted towards

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

107 (BP). The organisational structure for the protection of taxpayers' rights should operate \* at local level as well as nationally.

- No changes
- Shifted away
- Shifted towards

# 107 (S). Summary of relevant facts in 2024

Do you want to save your results and quit? \*

If "Yes", please submit the form. If "Yes", bear in mind that there are still several questions that need to be answered later. To edit/complete your answers later, please use the "edit your response" link sent to your email after submitting this form. If not, click "Next" to continue.

YesNo

Area 13 - Artificial intelligence / Automated analytical systems

Please provide separately (via <u>optr@ibfd.org</u>) an annex with the actual wording of relevant excerpts of your country's legislation regarding this matter. Technically accurate translations of such material into English, if possible, would be very appreciated. Thank you.

108 (MS). All taxpayers who are subject to a tax compliance procedure that involves artificial \* intelligence or automated analytical systems should be informed that such procedures will be applied.

No changes

Shifted away

Shifted towards

#### 108 (S). Summary of relevant facts in 2024

109 (MS). All communications between a tax authority and a taxpayer that employ artificial intelligence / automated analytical systems (e.g. via "chatbots" or automated correspondence) should state whether the tax authority is represented only by a machine or whether there is (or has been) human intervention.

No changes

Shifted away

Shifted towards

#### 109 (S). Summary of relevant facts in 2024

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

110 (MS). Where any decision relating to tax administration has been taken in respect of a \* taxpayer by the use of artificial intelligence / automated analytical systems, the taxpayer should be informed of that fact together with basic details of the procedure that has been applied.

- No changes
- Shifted away
- Shifted towards

110 (BP). Where any decision relating to tax administration has been taken in respect of a \* taxpayer by the use of artificial intelligence / automated analytical systems, the taxpayer should be given full details of the criteria and algorithms that were used to reach that decision.

No changes

Shifted away

Shifted towards

#### 110 (S). Summary of relevant facts in 2024

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

111 (BP). Tax authorities should publish details of the types of artificial intelligence / automated analytical systems employed by the revenue authority with specific details about the purposes for which the artificial intelligence / automated analytical systems are being used.

No changes

Shifted away

Shifted towards

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

112 (BP). Where a system exists for voluntary registration of artificial intelligence / automated analytical systems tools or algorithms the tax authority should register all such tools and algorithms it employs.

- No changes
- Shifted away
- Shifted towards

#### 112 (S). Summary of relevant facts in 2024

113 (MS). No decisions that may have a significant impact on a taxpayer may be taken exclusively by artificial intelligence/automated analytical systems. All decisions affecting a taxpayer should be overseen by a suitably qualified individual before the decision is notified. This applies both to decisions by the tax authorities and by judicial authorities.

- No changes
- Shifted away
- Shifted towards

113 (BP). No decisions impacting a taxpayer should be taken exclusively by artificial intelligence / automated analytical systems. All decisions affecting a taxpayer should be overseen by a suitably qualified individual before the decision is notified. This applies both to decisions by the tax authorities (in connection with audits and reviews) and by judicial authorities.

- No changes
- Shifted away
- Shifted towards

#### 113 (S). Summary of relevant facts in 2024

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

The AEAT Strategic Plan 2024-2027 establishes the human-centric approach in AI, which means that it must be human intervention in all cases. One person must supervise the proposed decisions, validating or modifying them. It also establishes the principle of responsibility in AI.

114 (MS). When an audit (or a more intense audit) employs any material generated by artificial intelligence / automated analytical systems, the material generated should be made available to taxpayers and their advisers, together with an explanation of how the material was derived by artificial intelligence / automated analytical systems. The taxpayer's legal remedies should be effective against unlawful or inaccurate use of artificial intelligence / automated analytical systems.

- No changes
- Shifted away
- Shifted towards

114 (BP). Where artificial intelligence / automated analytical systems are to be employed by \* a tax authority (e.g. to identify under-declarations or evasion of tax), any taxpayers who may be impacted (which may include all taxpayers) should be given prior warning of the proposed action and given an opportunity to make voluntary disclosure (without any additional potential penalty).

No changes

Shifted away

Shifted towards

#### 114 (S). Summary of relevant facts in 2024

115 (MS). All revenue authorities should publish guidance notes explaining the ways in which they use artificial intelligence / automated analytical systems in connection with tax compliance and administration, together with guidelines for the use of those procedures and points of contact for taxpayers who have questions or concerns about those procedures.

No changes

Shifted away

Shifted towards

#### 115 (S). Summary of relevant facts in 2024

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

116 (MS). Algorithms used by tax authorities should not use criteria that are foreseeably likely to have a discriminatory or distortive or disproportionate effect on the decisions taken as a consequence of the use of those algorithms.

- No changes
- Shifted away
- Shifted towards

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

117 (MS). Where the use of artificial intelligence / automated analytical systems by a tax authority risks infringing any fundamental rights (e.g. the right to privacy) additional safeguards for those should be required.

- No changes
- Shifted away
- Shifted towards

# 117 (S). Summary of relevant facts in 2024

118 (MS). All tax administrations should appoint a senior official with overriding responsibility \* for the use of artificial intelligence / automated analytical systems in tax administration by that tax authority.

No changes

Shifted away

Shifted towards

118 (S). Summary of relevant facts in 2024

Only if answered "shifted away" or "shifted towards", please give here a summarized account of facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a nonjudgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. IN ALL CASES please back up your assertions with the relevant documentary materials. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcome to send us these materials to our email: <u>optr@ibfd.org</u>. Thank you.

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#### **Documentary materials related to questionnaire 2**

#### National Report: Spain

**Question 3.-** (BP) Where tax is withheld by third parties, the taxpayer should be excluded from liability if the third party fails to pay over the tax

A summary of the Judgment of the Supreme Court of 7 February 2024 has been included (STS 210/2024). Available here: <u>https://app.vlex.com/vid/1016759354</u>

**Question 10.-** (MS) In circumstances of force majeure... AND **question 80.-** (MS) Temporary suspension of tax enforcement should follow natural disasters.

The reference to the Royal Decree-Law 6/2024, of 5 November, has been included. Available at the Spanish Official Gazette: <u>https://www.boe.es/buscar/pdf/2024/BOE-A-2024-22928-consolidado.pdf</u>

**Question 14.-** (BP) Use e-filing to speed assessments and correction of errors, particularly systematic errors. AND **question 37.-** (MS) Mandatory disclosure requirements (if adopted) should be clearly drafted...

The reference to the Royal Decree 117/2024, of 30 January, has been included. Available at the Spanish Official Gazette: <u>https://www.boe.es/buscar/pdf/2024/BOE-A-2024-1771-consolidado.pdf</u>

Question 43.- (BP) Tax audits should follow a pattern that is set out in published guidelines

The reference to the 2024 Tax and Customs Control Plan, has been included. Available at the Spanish Official Gazette: <u>https://www.boe.es/boe/dias/2024/02/29/pdfs/BOE-A-2024-3876.pdf</u>

**Question 48.-** (MS) Where tax authorities have resolved to start an audit, they should inform the taxpayer

A summary of Judgments of the Supreme Court of 4 December 2024 and 9 December 2024 has been included. Available here:

STS, a 04 de diciembre de 2024 - ROJ: STS 5943/2024

STS, a 09 de diciembre de 2024 - ROJ: STS 6016/2024

**Question 48.-** (MS) For normal audits there should be a limitation period for the start of the audit; this should only be extended...

A summary of the Judgment of the Supreme Court of 30 September 2024 has been included. Available here: <u>STS, a 30 de septiembre de 2024 - ROJ: STS 4789/2024</u>

**Question 54.-** (MS) Entering premises should be authorised by the judiciary. Judicial supervision of the search should be available at all times.

A summary of the Judgment of the Supreme Court of 1 March 2024 has been included (STS 362/2024). Available here: <u>https://app.vlex.com/vid/1025199860</u>

**Question 55.-** (BP) Evidence obtained as a result of a search that was not authorised by the judiciary should not be admissible.

A summary of the Judgment of the Supreme Court of 2 July 2024 has been included (STS 1173/2024). Available here: <u>https://app.vlex.com/vid/1043260466</u>

**Question 59.-** (MS) Seizure of documents or data held on computer drives should be subject to a requirement to give reasons why seizure is indispensable, and to fix the time when the documents and data will be returned; seizure should be limited in time.

A summary of the Judgment of the Supreme Court of 2 July 2024 has been included. Available here: <u>STS, a 25 de junio de 2024 - ROJ: STS 3662/2024</u>

Question 72.- (MS) Proportionality and *ne bis in idem* should apply to tax penalties.

A summary of the Judgment of the Supreme Court of 31 October 2024 has been included. Available here: <u>STS, a 31 de octubre de 2024 - ROJ: STS 5364/2024</u>

**Question 102.-** (MS) Where a state has a system of advance rulings, they should be binding on the tax authorities (unless based on an incorrect presentation of the relevant circumstances).

A summary of the Judgment of the Supreme Court of 25 January 2024 has been included. Available here: <u>STS, a 25 de enero de 2024 - ROJ: STS 429/2024</u>

**Question 113.-** (MS) No decisions that may have a significant... AND **question 113.-** (BP) No decisions impacting a taxpayer should be taken exclusively by artificial intelligence...

The reference to the AEAT Strategic Plan for 2024-2027 has been included. Available at the AEAT website:

https://sede.agenciatributaria.gob.es/static\_files/Sede/Agencia\_Tributaria/Planificacio n/Plan\_estrategico\_2024\_2027/PlanEstrategico2024.pdf