

## **Observatory on the Protection of Taxpayers' Rights**

Below you will find a questionnaire filled in by Luís Eduardo Schoueri, Professor and Raphael Lavez, PhD student at *University of São Paulo Law School*, both National Reporters of Brazil.

This set of questionnaires comprise the National Reporters' assessment on the country practice during 2019 in the protection of taxpayers' rights (Questionnaire # 1), and the level of fulfilment of the minimum standards and best practices on the practical protection of taxpayers' rights identified by Prof. Dr. Philip Baker and Prof. Dr. Pasquale Pistone at the 2015 IFA Congress on *"The Practical Protection of Taxpayers' Fundamental Rights"* (Questionnaire # 2). These questionnaires were filled in considering the following parameters:

- For Questionnaire # 1, an assertive assessment (yes/no) was required on the effective implementation in domestic law of 82 legal safeguards, guarantees and procedures relevant in 12 specific areas for the practical protection of taxpayers' rights, as identified by Baker & Pistone in 2015. This line of questioning aims to get an overview of the state of protection of taxpayers ' rights in the country in 2019.
- 2. For Questionnaire # 2, an impartial, non-judgmental evaluation was required on the developments, either of improvement or of decline, in the level of realisation of 57 minimum standards and 44 best practices, distributed into 87 benchmarks for the practical protection of taxpayers' rights. In this regard, a summary of events occurred in 2019 (legislation enacted, administrative rulings, circulars, case law, tax administration practices), that serve as grounds for each particular assessment, was also required.

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# IBFD Observatory on the Protection of Taxpayers' Rights

Dear National Reporter,

On behalf of Prof. Dr. Philip Baker and Prof. Dr. Pasquale Pistone, I would like to thank you for your participation in the IBFD's Observatory on the Protection of Taxpayers' Rights (OPTR).

As you are aware, the OPTR aims to keep track of the developments in the practical protection of taxpayers' rights around the world. We intend to do so through the valuable and timely information you are kindly supplying, as member of your country's group of experts. Practitioners, tax authorities, academics and the judiciary of each surveyed country form national groups, to obtain a neutral, balanced report on the situation of taxpayers' rights in these countries.

Following you will find two questionnaires, of twelve sections each, aiming to compile relevant information regarding the level of practical implementation of the minimum standards and best practices of 12 taxpayers' rights, as identified by Prof. Dr. Baker and Prof. Dr. Pistone in Basel, 2015. We kindly ask you to fill them out completely, according to the instructions provided at the beginning of each questionnaire.

We would be very grateful if you submit us this questionnaire, duly filled out, by no later than 17 January 2020. We remain at your disposal for any clarification you may need.

We look forward to your valuable contribution to what we believe is an extraordinary project!

Kind regards,

Prof. Dr. Carlos E. Weffe Managing Editor IBFD Observatory on the Protection of Taxpayers' Rights.

\* Better if filled in using Google Chrome © or Mozilla Firefox ©

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#### Name: \*

Luís Eduardo Schoueri / Raphael Lavez

Country: \*

Brazil

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Taxpayers / Tax Practitioners
Tax Administration
Judiciary
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Academia
Other:

## Questionnaire 1 - Country Practice

#### Instructions:

1. Please answer all questions. The form will not allow you to continue/submit your responses until you have answered all questions.

2. For assertive questions, please answer with "yes" or "no" by clicking on the corresponding button.

3. For questions that require you to specify a period of time (namely, Q. 23 and Q. 44), please select the time applicable in your country to carry out the procedures indicated in the questions in practice, within the options provided.

4. For questions with more than one possible answer (namely, Q. 56), please check all necessary boxes to reflect better the practical situation of your country regarding the issue, by clicking on them.

5. When completed, please submit the survey.

6. Once you have submitted the survey, you will receive an email acknowledging your participation in the OPTR and providing a backup of your answers.

7. The email will also include an "edit your survey" link, in case you want to modify any of your answers. You will receive this email every time you submit partial responses.

8. An option to quit the survey and save your answers is provided at the end of each section.

9. If answering partially, please select "Yes" at the end of the section in which you are to submit your partial answers to the survey. To edit/complete your answers later, please use the "edit your response" link sent to your email after submitting this survey.

10. For editing your answers, please use the last "edit your response" link provided to you via email. Please bear in mind that this is the only way the system will acknowledge your previous answers. If you use a link other than the last one provided, some (or all) changes might not be retrieved by the system.

11. When clicking on the last "edit your response" link, the system will lead you to the front page of the survey. Click on "Next" as many times as needed to get to the section you want to continue in. Once you have reached said section, please remember to change your answer to the question "Do you want to save your results and quit?" to "No", in order to be able to continue.

#### I. Identifying taxpayers and issuing tax returns

1. Do taxpayers have the right to see the information held about them by the tax authority? *
• Yes
<ul> <li>No</li> </ul>
<ul> <li>Yes</li> <li>No</li> </ul>

$\bigcirc$	Not applicable	click here if you	answered "No" to	the previous	question)
	Not applicable	CIICK HELE II YOU	answered no it	the previous	question

• Yes
-------

O No

3. In your country, is there a system of "cooperative compliance" / "enhanced relationship"which applies to some taxpayers only? \*

$oldsymbol{O}$	Yes	
0	No	

4. If yes, are there rules or procedures in place to ensure this system is available to all eligible taxpayers on a non-preferential/non discriminatory/non arbitrary basis? *	
<ul> <li>Not applicable (click here if you answered "No" to the previous question)</li> <li>Yes</li> <li>No</li> </ul>	

5. Is it possible in your country for taxpayers to communicate electronic authority? *	cally with the tax
<ul> <li>Yes</li> <li>No</li> </ul>	

6. If yes, are there systems in place to prevent unauthorised access to the channel of
communication? *

• Yes			
O No			

7. Are there special arrangements for individuals who face particular difficulties (e.g. the disabled, the elderly, other special cases) to receive assistance in complying with their tax obligations? \*

0	Yes
~	

No No

Do you want to save your results and quit? *	
If "Yes", please submit the form. To edit/complete your answers later, please use the "edit your response" link sent to your email after submitting this form. If not, click "Next" to continue.	
O Yes	
No No	

II. The issue of tax assessment

8. If a systematic error in the assessment of tax comes to light (e.g. the tax authority loses a tax case and it is clear that tax has been collected on a wrong basis), does the tax authority act ex officio to notify all affected taxpayers and arrange repayments to them? \*

9. Does a dialogue take place in your country between the taxpayer and the tax authority
before the issue of an assessment in order to reach an agreed assessment? $^{\star}$

$oldsymbol{O}$	Yes
Ο	No

Yes

No No

10. lf y	es, can the taxpayer request a meeting with the tax officer? *
O No	ot applicable (click here if you answered "No" to the previous question)
💽 Ye	S
O No	

Do you want to save your results and quit? * If "Yes", please submit the form. To edit/complete your answers later, please use the "edit your response" link sent to your email after submitting this form. If not, click "Next" to continue.  Ves No
III. Confidentiality
11. Is information held by your tax authority automatically encrypted? *
• Yes
O No
12. Is access to information held by the tax authority about a specific taxpayer accessible only to the tax official(s) dealing with that taxpayer's affairs? *
• Yes
Νο
13. If yes, must the tax official identify himself/herself before accessing information held about a specific taxpayer? *
Not applicable (click here if you answered "No" to the previous question)
Yes
O No

14. Is access to information held about a taxpayer audited internally to check if there has been any unauthorised access to that information? *
Yes
O No
15. Are there examples of tax officials who have been criminally prosecuted in the last decade for unauthorised access to taxpayers' data? *
• Yes
O No
16. Is information about the tax liability of specific taxpayers publicly available in your country? *
◯ Yes
No
17. Is "naming and shaming" of non-compliant taxpayers practised in your country? *
• Yes
O No

data or freedom of information? *
• Yes
O No
19. Is there a system of protection of legally privileged communications between the
taxpayer and its advisors? * Please provide separately (via <u>optr@ibfd.org</u> and <u>c.weffe@ibfd.org</u> ) an annexe with the actual wording of relevant excerpts of your country's legislation regarding this matter. Technically accurate translations of such material into English, if possible, would be very appreciated. Thank you.
• Yes
O No
20. If yes, does this extend to advisors other than those who are legally qualified (e.g. accountants, tax advisors)? *
Please provide separately (via <u>optr@ibfd.org</u> and <u>c.weffe@ibfd.org</u> ) an annexe with the actual wording of relevant excerpts of your country's legislation regarding this matter. Technically accurate translations of such material into English, if possible, would be very appreciated. Thank you.
Not applicable (click here if you answered "No" to the previous question)
O Yes
No No

18. Is there a system in your country by which the courts may authorise the public

disclosure of information held by the tax authority about specific taxpayers (e.g. habeas

Do you want to save your results and quit? *
If "Yes", please submit the form. To edit/complete your answers later, please use the "edit your response" link sent to your email after submitting this form. If not, click "Next" to continue.
<ul> <li>Yes</li> <li>No</li> </ul>

#### IV. Normal Audits

21. Does the principle audi alteram partem apply in the tax audit process (i.e. does the taxpayer have to be notified of all decisions taken in the process and have the right to object and be heard before the decision is finalised)? \*

$\bigcirc$	Yes	
0	No	

22. Are there time limits applicable to the conduct of a normal audit in your country (e.g. the audit must be concluded within so many months? \*

0	Yes	
$oldsymbol{O}$	No	

## 23. If yes, what is the normal limit in months? \*

There is no limit (click here if you answered "No" to the previous question)

24. Does the taxpayer have the right to be represented by a person of its choice in the audit process? *
<ul> <li>Yes</li> <li>No</li> </ul>
25. May the opinion of independent experts be used in the audit process? *
<ul> <li>Yes</li> <li>No</li> </ul>
26. Does the taxpayer have the right to receive a full report on the conclusions of the audit at the end of the process? *
<ul> <li>Yes</li> <li>No</li> </ul>
27. Does the principle ne bis in idem apply to tax audits (i.e. that the taxpayer can only receive one audit in respect of the same taxable period)? *
O Yes
No

28. If yes, does this mean only one audit per tax per year? *
Not applicable (click here if you answered "No" to the previous question)
O Yes
O No
29. Are there limits to the frequency of audits of the same taxpayer (e.g. in respect to different periods or different taxes)? *

No

Yes

30. Does the taxpayer have the right to request an audit (e.g. if the taxpayer wishes to get finality of taxation for a particular year)? \*

🔵 Yes

No

Yes

Do you want to save your results and quit? \*

If "Yes", please submit the form. To edit/complete your answers later, please use the "edit your response" link sent to your email after submitting this form. If not, click "Next" to continue.

No No

V. More intensive audits

31. Is authorisation by a court always needed before the tax authority may enter and search premises? *
O Yes
No No
32. May the tax authority enter and search the dwelling places of individuals? *
• Yes
O No
33. Is there a procedure in place to ensure that legally privileged material is not taken in the course of a search? *
• Yes
O No
34. Is a court order required before the tax authority can use interception of communications (e.g. telephone tapping or access to electronic communications)? *
• Yes
O No

35. Is the principle nemo tenetur applied in tax investigations (i.e. the principle against self- incrimination? *
<ul> <li>Yes</li> <li>No</li> </ul>
36. If yes, is there a restriction on the use of information supplied by the taxpayer in a subsequent penalty procedure/criminal procedure? *
<ul> <li>Not applicable (click here if you answered "No" to the previous question)</li> <li>Yes</li> <li>No</li> </ul>
37. If yes to nemo tenetur, can the taxpayer raise this principle to refuse to supply basic accounting information to the tax authority? *
Not applicable (click here if you answered "No" to question 35)
O Yes
O No

38. Is there a procedure applied in your country to identify a point in time during an investigation when it becomes likely that the taxpayer may be liable for a penalty or a criminal charge, and from that time onwards the taxpayer's right not to self-incriminate is recognised? \*

🔵 Yes

No No

39. If yes, is there a requirement to give the taxpayer a warning that the taxpayer can rely on the right of non-self-incrimination? *
• Not applicable (click here if you answered "No" to the previous question)
O Yes
O No

Do you want to save your results and quit? * If "Yes", please submit the form. To edit/complete your answers later, please use the "edit your response" link sent to	
your email after submitting this form. If not, click "Next" to continue.	
O Yes	
No No	

VI. Review and appeals

Please provide separately (via <u>optr@ibfd.org</u> and <u>c.weffe@ibfd.org</u>) an annexe with the actual wording of relevant excerpts of your country's legislation regarding this matter. Technically accurate translations of such material into English, if possible, would be very appreciated. Thank you.

40. Is there a procedure for an internal review of an assessment/decision before the taxpayer appeals to the judiciary? *	
• Yes	
O No	

41. Are there any arrangements for alternative dispute resolution (e.g. mediation or arbitration) before a tax case proceeds to the judiciary? *
• Yes
No
42. Is it necessary for the taxpayer to bring his case first before an administrative court to quash the assessment/decision, before the case can proceed to a judicial hearing? *
O Yes
No No
43. Are there time limits applicable for a tax case to complete the judicial appeal process? *
O Yes
No
44. If yes, what is the normal time it takes for a tax case to be concluded on appeal? *

There is no limit (click here if you answered "No" to the previous question)

45. Does the taxpayer have to pay some/all the tax before an appeal can be made (i.e. solve et repete)? *
O Yes
No No
46. If yes, are there exceptions recognised where the taxpayer does not need to pay before appealing (i.e. can obtain an interim suspension of the tax debt? *
Not applicable (click here if you answered "No" to the previous question)
O Yes
No
47. Does the taxpayer need permission to appeal to the first instance tribunal? *
O Yes
No No
48. Does the taxpayer need permission to appeal to the second or higher instance tribunals? *
O Yes
Νο

49. Is there a system for the simplified resolution of tax disputes (e.g. by a determination on the file, or by e/filing)? *
• Yes
O No
50. Is the principle audi alteram partem (i.e. each party has a right to a hearing) applied in all tax appeals? *
• Yes
O No
51. Does the loser have to pay the costs in a tax appeal? *
• Yes
O No
52. If yes, are there situations recognised where the loser does not need to pay the costs (e.g. because of the conduct of the other party)? *
Not applicable (click here if you answered "No" to the previous question)
• Yes

O No

53. Are judgments of tax tribunals published? *
<ul> <li>Yes</li> <li>No</li> </ul>
54. If yes, can the taxpayer preserve its anonymity in the judgment? *
<ul> <li>Not applicable (click here if you answered "No" to the previous question)</li> <li>Yes</li> <li>No</li> </ul>

55. If there is usually a public hearing, can the taxpayer request a hearing in camera (i.e. not in public) to preserve secrecy/confidentiality? *
O Yes
No No
Do you want to save your results and quit? *
If "Yes", please submit the form. To edit/complete your answers later, please use the "edit your response" link sent to your email after submitting this form. If not, click "Next" to continue.
O Yes
No No

VII. Criminal and administrative sanctions

56. Does the principle ne bis in idem apply in your country to prevent either: *
The principle does not apply in my country
The imposition of a tax penalty and the tax liability
The imposition of more than one tax penalty for the same conduct
The imposition of a tax penalty and a criminal liability
57. If ne bis in idem is recognised, does this prevent two parallel sets of court proceedings arising from the same factual circumstances (e.g. a tax court and a criminal court)? *
Not applicable (click here if you answered "No" to the previous question)

- ) Yes
- 🔵 No

58. If the taxpayer makes a voluntary disclosure of a tax liability, can this result in a reduced or a zero penalty? \*

Yes	
O No	

## Do you want to save your results and quit? \*

If "Yes", please submit the form. To edit/complete your answers later, please use the "edit your response" link sent to your email after submitting this form. If not, click "Next" to continue.

0	Yes
$\bigcirc$	No

59. Does the taxpayer have the right to request a deferred payment of taxes or a payment in instalments (perhaps with a guarantee)? *
<ul> <li>Yes</li> <li>No</li> </ul>
60. Is a court order always necessary before the tax authorities can access a taxpayer's bank account or other assets? *
O Yes
No
Do you want to save your results and quit? * If "Yes", please submit the form. To edit/complete your answers later, please use the "edit your response" link sent to your email after submitting this form. If not, click "Next" to continue.
O Yes
No

IX. Cross-border procedures

61. Does the taxpayer have the right to be informed before information relating to him is exchanged in response to a specific request? \*

0	Yes
$oldsymbol{O}$	No

62. Does the taxpayer have a right to be informed before information is sought from third parties in response to a specific request for exchange of information? *
O Yes
No
63. If no to either of the previous two questions, did your country previously recognise the right of taxpayers to be informed and was such right removed in the context of the peer review by the Forum on Transparency and Exchange of Information? *
Not applicable (click here if you answered "No" to either question 61 or question 62)
O Yes
No No
64. Does the taxpayer have the right to be heard by the tax authority before the exchange of information relating to him with another country? *
O Yes
No No
65. Does the taxpayer have the right to challenge before the judiciary the exchange of information relating to him with another country? *
Yes

No

66. Does the taxpayer have the right to see any information received from another country that relates to him? *
O Yes
No
67. Does the taxpayer have the right in all cases to require a mutual agreement procedure is initiated? *
○ Yes
No
68. Does the taxpayer have a right to see the communications exchanged in the context of a mutual agreement procedure? *
◯ Yes
No
Do you want to save your results and quit? *
If "Yes", please submit the form. To edit/complete your answers later, please use the "edit your response" link sent to your email after submitting this form. If not, click "Next" to continue.
Yes
No

X. Legislation

69. Is there a procedure in your country for public consultation before the adopting of all (or most) tax legislation? *
<ul> <li>Yes</li> <li>No</li> </ul>
70. Is tax legislation subject to constitutional review which can strike down unconstitutional laws? *
<ul> <li>Yes</li> <li>No</li> </ul>
71. Is there a prohibition on retrospective tax legislation in your country? *
<ul> <li>Yes</li> <li>No</li> </ul>
72. If no, are there restrictions on the adoption of retrospective tax legislation in your country? *
<ul> <li>Not applicable (click here if you answered "Yes" to the previous question)</li> <li>Yes</li> <li>No</li> </ul>

Do you want to save your results and quit? * If "Yes", please submit the form. To edit/complete your answers later, please use the "edit your response" link sent to your email after submitting this form. If not, click "Next" to continue.	
O Yes	
No No	

XI. Revenue practice and guidance

73. Does the tax authority in your country publish guidance (e.g. revenue manuals, circulars, etc.) as to how it applies your tax law? \*

YesNo

74. If yes, can taxpayers acting in good faith rely on that published guidance (i.e. protection of legitimate expectations)? \*

Not applicable (click here if you answered "No" to the previous question)

- Yes
- 🔵 No

75. Does your country have a generalised system of advanced rulings available to taxpayers? \*

💽 No

76. If yes, is it legally binding? *
Not applicable (click here if you answered "No" to the previous question)
◯ Yes
O No
77. If a binding rule is refused, does the taxpayer have a right to appeal? *

O No

Yes

Do you want to save your results and quit? *
If "Yes", please submit the form. To edit/complete your answers later, please use the "edit your response" link sent to your email after submitting this form. If not, click "Next" to continue.
O Yes
No No

XII. Institutional framework for protecting taxpayer's rights

## 78. Is there a taxpayers' charter or taxpayers' bill of rights in your country? \*

Please provide separately (via <u>optr@ibfd.org</u> and <u>c.weffe@ibfd.org</u>) an annexe with the actual wording of relevant excerpts of your country's legislation regarding this matter. Technically accurate translations of such material into English, if possible, would be very appreciated. Thank you.

$oldsymbol{O}$	Yes
0	No

## 79. If yes, are its provisions legally effective? \*

Please provide separately (via <u>optr@ibfd.org</u> and <u>c.weffe@ibfd.org</u>) an annexe with the actual wording of relevant excerpts of your country's legislation regarding this matter. Technically accurate translations of such material into English, if possible, would be very appreciated. Thank you.

O Not app	licable (click here if you answered "No" to the previous question)	
• Yes		
O No		

80. Is there a (tax) ombudsman / taxpayers' advocate / equivalent position in	your country? *
O Yes	
No	

81. If yes, can the ombudsman intervene in an on-going dispute between the taxpayer and
the tax authority (before it goes to court)? *

Not applicable (click here if you answered "No" to the previous question)

- 🔵 Yes
- 🔵 No

82. If yes to a (tax) ombudsman, is he/she independent from the tax authority? \*

• Not applicable (click here if you answered "No" to question 80)

Yes

🔵 No

Do you want to save your results and quit? * If "Yes", please submit the form. To edit/complete your answers later, please	e use the "edit your response" link sent to
your email after submitting this form. If not, click "Next" to continue.	
() Yes	
No	

Questionnaire 2 - Standards of protection

Instructions:

1. Please answer all questions. The form will not allow you to continue/submit your responses until you have answered all questions.

2. All questions are two or three-tiered (namely, either with parts "A" and "B" or "A", "B" and "C"). They comprise a minimum standard and /or a best practice, and a "summary of relevant facts in 2019", a space for providing a summarized account on facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a non-judgmental way.

3. Please Indicate, by clicking on the corresponding button, whether there was an improvement or a decrease of the level of compliance of the relevant standard/best practice in your country in 2019. If there were no changes, please indicate so by clicking on the corresponding button.

4. In all cases, please refer the relevant novelties in the space provided under "summary of relevant facts in 2019", for each question. Please give a summarized account on facts (legislation enacted, administrative rulings, circulars, case law, tax administration practices), in a non-judgmental way. Specify if some content is no longer applicable, due to other developments. If applicable, indicate whether the fact reported is under a minimum standard or fully complies with the best practice. In case there is nothing to report for a given minimum standard/best practice, please indicate so briefly.

5. If any, make additional, non-judgmental commentaries at the space provided under "summary of relevant facts in 2019".

6. Back up your assertions with the relevant documentary materials, if possible. While it is not mandatory, a short summary of such materials in English is appreciated. You are welcomed to send us these materials to our email: <a href="https://optro.org">optr@ibfd.org</a> and <a href="https://optro.org">c.weffe@ibfd.org</a>.

7. When completed, please submit the survey.

8. Once you have submitted the survey, you will receive an email acknowledging your participation in the OPTR and providing a backup of your answers.

9. The email will also include an "edit your survey" link, in case you want to modify any of your answers. You will receive this email every time you submit partial responses.

10. An option to quit the survey and save your answers is provided at the end of each section. This part of the survey has 12 sections.

11. If answering partially, please select "Yes" at the end of the section in which you are to submit your partial answers to the survey. To edit/complete your answers later, please use the "edit your response" link sent to your email after submitting this survey.

12. For editing your answers, please use the last "edit your response" link provided to you via email. Please bear in mind that this is the only way the system will acknowledge your previous answers. If you use a link other than the last one provided, some (or all) changes might not be retrieved by the system.

13. When clicking on the last "edit your response" link, the system will lead you to the front page of the survey. Click on "Next" as many times as needed to get to the section you want to continue in. Once you have reached said section, please remember to change your answer to the question "Do you want to save your results and quit?" to "No", in order to be able to continue.

Do you want to save your results and quit? * If "Yes", please submit the form. To edit/complete your answers later, please use the "edit your response" link sent to your email after submitting this form. If not, click "Next" to continue.
<ul> <li>Yes</li> <li>No</li> </ul>

I. Identifying taxpayers and issuing tax returns

1 (A). Implement safeguards to prevent impersonation when issuing a unique identification number \*

No changes

- Shifted away from the minimum standard
- Shifted towards / improved the minimum standard

1 (B). Summary of relevant facts in 2019

2 (A). The system of taxpayer identification should take account of religious sensitivities \*

- No changes
- Shifted away from the minimum standard
- Shifted towards / improved the minimum standard

2 (B). Summary of relevant facts in 2019
3 (A). Impose obligations of confidentiality on third parties with respect to information gathered by them for tax purposes *
O No changes
Shifted away from the minimum standard
Shifted towards / improved the minimum standard

3 (B). Summary of relevant facts in 2019

Brazilian Supreme Court deemed the fishing expeditions in bank accounting as compliant with financial secrecy and authorised the share of the resulting detailed reports with criminal prosecutors (as a consequence, with tax authorities too).

4 (A). Where tax is withheld by third parties, the taxpayer should be excluded from liability if the third party fails to pay over the tax \*

No changes

- Shifted away from the best practice
- Shifted towards / match the best practice

4 (B). Summary of relevant facts in 2019

5 (A). Where pre/populated returns are used, these should be sent to taxpayers to correct errors. \*

- No changes
  - ) Shifted away from the minimum standard
  - ) Shifted towards / improved the minimum standard

5 (B). Summary of relevant facts in 2019

6 (A). Provide a right to access to taxpayers to personal information held about them, and a right to correct inaccuracies. \*

- No changes
- Shifted away from the minimum standard
- Shifted towards / improved the minimum standard

6 (B). Publish guidance on taxpayers' rights to access information and correct inaccuracies \*

- No changes
- Shifted away from the best practice
- Shifted towards / matched the best practice

6 (C). Summary of relevant facts in 2019
7 (A). Where communication with taxpayers is in electronic form, institute systems to
prevent impersonation or interception *
<ul> <li>Shifted away from the minimum standard</li> </ul>
O Shifted towards / improved the minimum standard
7 (B). Summary of relevant facts in 2019
8 (A). Where a system of "cooperative compliance" operates, ensure it is available on a non- discriminatory and voluntary basis *
O No changes
O Shifted away from the minimum standard
Shifted towards / improved the minimum standard

8 (B). Summary of relevant facts in 2019

The Federal Treasury Attorneys' Office issued a regulation (Reg. 724, Of. Gaz. of Dec. 28, 2018) with the conditions to celebrate procedural agreement (as defined in Procedural Code, art. 190). The special conditions to be agreed deal mainly with aspects regarding the liquidation of tax debts under judicial execution.

The Union also issued a provisional measure (PM 899, Of. Gaz. of Oct. 17,2019) which sets forth the transaction as an alternative dispute resolution. Although the provision is wide and entitles tax authorities the discretion to concede the benefit, giving rise of potencial arbitrariness, the Federal Treasury Attorneys' Office issued a regulation (Reg. 11,956, Of. Gaz. of Nov. 29, 2019) with some conditions the be fulfilled. Debts with a lower rating are preferred to be negotiated. In general, the transaction cannot reduce the principal amount of the debt, only fines and interests.

9 (A). Provide assistance for those who face difficulties in meeting compliance obligations, including those with disabilities, those located in remote areas, and those unable or unwilling to use electronic forms of communication \*

No changes

Shifted away from the minimum standard

Shifted towards / improved the minimum standard

9 (B). Summary of relevant facts in 2019

#### Do you want to save your results and quit? \*

If "Yes", please submit the form. To edit/complete your answers later, please use the "edit your response" link sent to your email after submitting this form. If not, click "Next" to continue.

Yes

🔵 No

10 (A). Establish a constructive dialogue between taxpayers and revenue authorities to ensure a fair assessment of taxes based on equality of arms \*

- No changes
  - Shifted away from the best practice
  - Shifted towards / matched the best practice

10 (B). Summary of relevant facts in 2019

11 (A). Use e-filing to speed up assessments and correction of errors, particularly systematic errors \*

No changes

- Shifted away from the best practice
- Shifted towards / matched the best practice

11 (B). Summary of relevant facts in 2019

#### Do you want to save your results and quit? \*

If "Yes", please submit the form. To edit/complete your answers later, please use the "edit your response" link sent to your email after submitting this form. If not, click "Next" to continue.

🔵 Yes

No No

12 (A). Provide a specific legal guarantee for confidentiality, with sanctions for officials who make unauthorised disclosures (and ensure sanctions are enforced). \*

- No changes
- Shifted away from the minimum standard
- Shifted towards / improved the minimum standard

12 (B). Encrypt information held by a tax authority about taxpayers to the highest level attainable. \*

No changes

- Shifted away from the best practice
- Shifted towards / matched the best practice

12 (C). Summary of relevant facts in 2019

After the tax information of some justices of Supreme Court and other public agents was illegally disclosed, more attention was drawn to tax secrecy and an investigation was determined.

13 (A). Restrict access to data to those officials authorised to consult it. For encrypted data, use digital access codes. \*

- No changes
- Shifted away from the minimum standard
- Shifted towards / improved the minimum standard

13 (B). Ensure an effective fire-wall to prevent unauthorised access to data held by revenue authorities. \*

- No changes
- Shifted away from the best practice
- ) Shifted towards / matched the best practice

13 (C). Summary of relevant facts in 2019

14 (A). Audit data access periodically to identify cases of unauthorised access. \*

- No changes
- Shifted away from the minimum standard
- Shifted towards / improved the minimum standard

14 (B). Summary of relevant facts in 2019

15 (A). Introduce administrative measures emphasizing confidentiality to tax officials. \*

- No changes
- Shifted away from the minimum standard
- Shifted towards / improved the minimum standard

15 (B). Appoint data protection/privacy officers at senior level and local tax offices. \*

- No changes
  - Shifted away from the best practice
  - Shifted towards / matched the best practice

15 (C). Summary of relevant facts in 2019

16 (A). Where pre/populated returns are used, these should be sent to taxpayers to correct errors. \*

- No changes
- Shifted away from the minimum standard
- Shifted towards / improved the minimum standard

17 (A). If a breach of confidentiality occurs, investigate fully with an appropriate level of seniority by independent persons (e.g. judges). \*

No changes

Shifted away from the minimum standard

Shifted towards / improved the minimum standard

17 (B). Summary of relevant facts in 2019

18 (A). Introduce an offence for tax officials covering up unauthorised disclosure of confidential information. \*

No changes

- Shifted away from the minimum standard
- Shifted towards / improved the minimum standard

19 (A). Exceptions to the general rule of confidentiality should be explicitly stated in the law, narrowly drafted and interpreted. \*

- No changes
  - Shifted away from the minimum standard
  - ) Shifted towards / improved the minimum standard

19 (B). Summary of relevant facts in 2019

20 (A). If "naming and shaming" is employed, ensure adequate safeguards (e.g. judicial authorisation after proceedings involving the taxpayer). \*

No changes

- Shifted away from the minimum standard
- Shifted towards / improved the minimum standard

21 (A). No disclosure of confidential taxpayer information to politicians, or where it might be used for political purposes. \*

- No changes
- Shifted away from the minimum standard
- Shifted towards / improved the minimum standard

21 (B). Parliamentary supervision of revenue authorities should involve independent officials, subject to confidentiality obligations, examining specific taxpayer data, and then reporting to Parliament. \*

No changes

- Shifted away from the best practice
- Shifted towards / matched the best practice

21 (C). Summary of relevant facts in 2019 \*

No changes.

22 (A). Freedom of information legislation may allow a taxpayer to access information about himself. However, access to information by third parties should be subject to stringent safeguards: only if an independent tribunal concludes that the public interest in disclosure outweighs the right of confidentiality, and only after a hearing where the taxpayer has an opportunity to be heard. \*

- No changes
- Shifted away from the minimum standard
- Shifted towards / improved the minimum standard

# 22 (B). Summary of relevant facts in 2019

An agreement between states (Adjustment SINIEF 8, Of. Gaz. of July 9, 2019) established the exchange of information between different tax authorities regarding the full Electronic Tax Books (invoices issued, production process etc.) under request, regardless of whether the operations were taken within the territorial jurisdiction of the requirer tax authority.

23 (A). If published, tax rulings should be anonymised and details that might identify the taxpayer removed. \*

- No changes
  - Shifted away from the minimum standard
  - Shifted towards / improved the minimum standard

23 (B). Anonymise all tax judgments and remove details that might identify the taxpayer

No changes

- Shifted away from the best practice
- Shifted towards / matched the best practice

24 (A). Legal professional privilege should apply to tax advice. *
Please provide separately (via <u>optr@ibfd.org</u> ) an annex with the actual wording of relevant excerpts of your country's legislation regarding this matter. Technically accurate translations of such material into English, if possible, would be very appreciated. Thank you.
No changes
O Shifted away from the minimum standard
O Shifted towards / improved the minimum standard
24 (B). Privilege from disclosure should apply to all tax advisors (not just lawers) who supply
similar advice to lawyers. Information imparted in circumstances of confidentiality may be privileged from disclosure. *
Please provide separately (via <u>optr@ibfd.org</u> ) an annex with the actual wording of relevant excerpts of your country's legislation regarding this matter. Technically accurate translations of such material into English, if possible, would be very appreciated. Thank you.
No changes
O Shifted away from the best practice
O Shifted towards / matched the best practice

# 24 (C). Summary of relevant facts in 2019 $^{\star}$

Please provide separately (via <u>optr@ibfd.org</u>) an annex with the actual wording of relevant excerpts of your country's legislation regarding this matter. Technically accurate translations of such material into English, if possible, would be very appreciated. Thank you.

# No changes.

25 (A). Where tax authorities enter premises which may contain privileged material, arrangements should be made (e.g. an independent lawyer) to protect that privilege. * Please provide separately (via <u>optr@ibfd.org</u> and <u>c.weffe@ibfd.org</u> ) an annexe with the actual wording of relevant excerpts of your country's legislation regarding this matter. Technically accurate translations of such material into English, if possible, would be very appreciated. Thank you.
No changes
O Shifted away from the minimum standard
O Shifted towards / improved the minimum standard
25 (B). Summary of relevant facts in 2019 * Please provide separately (via <u>optr@ibfd.org</u> and <u>c.weffe@ibfd.org</u> ) an annexe with the actual wording of relevant excerpts of your country's legislation regarding this matter. Technically accurate translations of such material into English, if possible, would be very appreciated. Thank you.
No changes.
Do you want to save your results and quit? * If "Yes", please submit the form. To edit/complete your answers later, please use the "edit your response" link sent to your email after submitting this form. If not, click "Next" to continue.
O Yes
Νο

IV. Normal audits

26 (A). Audits should respect the following principles: (i) Proportionality. (2) Ne bis in idem (prohibition of double jeopardy). (3) Audi alteram partem (right to be heard before any decision is taken). (4) Nemo tenetur se detegere (principle against self/incrimination). Tax notices issued in violation of these principles should be null and void. \*

- No changes
  - Shifted away from the minimum standard
  - Shifted towards / improved the minimum standard

26 (B). Summary of relevant facts in 2019

27 (A). In application of proportionality, tax authorities may only request for information that is strictly needed, not otherwise available, and must impose least burdensome impact on taxpayers. \*

No changes

- Shifted away from the minimum standard
- Shifted towards / improved the minimum standard

28 (A). In application of ne bis in idem the taxpayer should only receive one audit per taxable period, except when facts that become known after the audit was completed. \*

- No changes
  - Shifted away from the best practice
  - Shifted towards / matched the best practice

28 (B). Summary of relevant facts in 2019 \*

No changes.

29 (A). In application of audi alteram partem, taxpayers should have the right to attend all relevant meetings with tax authorities (assisted by advisors), the right to provide factual information, and to present their views before decisions of the tax authorities become final.

No changes

- Shifted away from the minimum standard
- Shifted towards / improved the minimum standard

30 (A). In application of nemo tenetur, the right to remain silent should be respected in all tax audits. \*

No changes

Shifted away from the minimum standard

) Shifted towards / improved the minimum standard

30 (B). Summary of relevant facts in 2019

31 (A). Tax audits should follow a pattern that is set out in published guidelines. \*

- No changes
- Shifted away from the best practice
- Shifted towards / matched the best practice

31 (B). Summary of relevant facts in 2019 \*

No changes

32 (A). A manual of good practice in tax audits should be established at the global level. \*

- No changes
- Shifted away from the best practice
- Shifted towards / matched the best practice

32 (B). Summary of relevant facts in 2019
33 (A). Taxpayers should be entitled to request the start of a tax audit (to obtain finality). *
No changes
O Shifted away from the best practice
O Shifted towards / matched the best practice
33 (B). Summary of relevant facts in 2019
34 (A). Where tax authorities have resolved to start an audit, they should inform the taxpayer *
No changes
O Shifted away from the minimum standard
O Shifted towards / improved the minimum standard

34 (B). Where tax authorities have resolved to start an audit, they should hold an initial meeting with the taxpayer in which they spell out the aims and procedure, together with timescale and targets. They should then disclose any additional evidence in their possession to the taxpayer.

No changes

- Shifted away from the best practice
- Shifted towards / matched the best practice

34 (C). Summary of relevant facts in 2019

35 (A). Taxpayers should be informed of information gathering from third parties. \*

No changes

- Shifted away from the minimum standard
- Shifted towards / improved the minimum standard

36 (A). Reasonable time limits should be fixed for the conduct of audits. \*

- No changes
  - Shifted away from the best practice
  - Shifted towards / matched the best practice

36 (B). Summary of relevant facts in 2019

37 (A). Technical assistance (including representation) should be available at all stages of the audit by experts selected by the taxpayer. \*

- No changes
- Shifted away from the minimum standard
- Shifted towards / improved the minimum standard

37 (B). Summary of relevant facts in 2019

38 (A). The completion of a tax audit should be accurately reflected in a document, notified in its full text to the taxpayer. \*

- No changes
- Shifted away from the minimum standard
- Shifted towards / improved the minimum standard

38 (B). The drafting of the final audit report should involve participation by the taxpayer, with the opportunity to correct inaccuracies of facts and to express the taxpayer's view. \*

- No changes
  - Shifted away from the best practice
  - Shifted towards / matched the best practice

38 (C). Summary of relevant facts in 2019

39 (A). Following an audit, a report should be prepared even if the audit does not result in additional tax or refund. \*

No changes

- Shifted away from the best practice
- Shifted towards / matched the best practice

39 (B). Summary of relevant facts in 2019

# Do you want to save your results and quit? \*

If "Yes", please submit the form. To edit/complete your answers later, please use the "edit your response" link sent to your email after submitting this form. If not, click "Next" to continue.

🔵 Yes

🕨 No

40 (A). More intensive audits should be limited to the extent strictly necessary to ensure an effective reaction to non-compliance. \*

No changes

- Shifted away from the best practice
- Shifted towards / matched the best practice

40 (B). Summary of relevant facts in 2019

Brazilian Supreme Court authorised the exchange of financial information obtained under fishing expeditions and the resulting detailed reports could also be shared with tax authorities (as well as criminal prosecutors).

41 (A). If there is point in an audit when it becomes foreseeable that the taxpayer may be liable for a penalty or criminal charge, from that time the taxpayer should have stronger protection of his right to silence, and statements from the taxpayer should not be used in the audit procedure. \*

- No changes
- Shifted away from the minimum standard
- Shifted towards / improved the minimum standard

42 (A). Entering premises or interception of communications should be authorised by the judiciary. \*

No changes

Shifted away from the minimum standard

Shifted towards / improved the minimum standard

42 (B). Summary of relevant facts in 2019

43 (A). Authorisation within the revenue authorities should only be in cases of urgency, and subsequently reported to the judiciary for ex-post ratification. \*

No changes

- Shifted away from the minimum standard
- Shifted towards / improved the minimum standard

44 (A). Inspection of the taxpayer's home should require authorisation by the judiciary and only be given in exceptional cases. \*

- No changes
  - Shifted away from the minimum standard
  - Shifted towards / improved the minimum standard

44 (B). Where tax authorities intend to search the taxpayer's premises, the taxpayer should be informed and have an opportunity to appear before the judicial authority, subject to exception where there is evidence of danger that documents will be removed or destroyed.

No changes

- Shifted away from the best practice
- Shifted towards / matched the best practice

44 (C). Summary of relevant facts in 2019

45 (A). Access to bank information should require judicial authorisation. \*

- No changes
- Shifted away from the best practice
- Shifted towards / matched the best practice

# 45 (B). Summary of relevant facts in 2019

Brazilian Supreme Court authorised the exchange of financial information obtained under fishing expeditions and the resulting detailed reports could also be shared with tax authorities (as well as criminal prosecutors).

46 (A). Authorisation by the judiciary should be necessary for the interception of telephone communications and monitoring of internet access. Specialised offices within the judiciary should be established to supervise these actions. \*

No changes

- Shifted away from the best practice
- ) Shifted towards / matched the best practice

46 (B). Summary of relevant facts in 2019

47 (A). Seizure of documents should be subject to a requirement to give reasons why seizure is indispensable, and to fix the time when documents will be returned; seizure should be limited in time. \*

- No changes
- Shifted away from the minimum standard
- Shifted towards / improved the minimum standard

48 (A). If data are held on a computer hard drive, then a backup should be made in the presence of the taxpayer's advisors and the original left with the taxpayer. \*

- No changes
  - Shifted away from the best practice
  - Shifted towards / matched the best practice

48 (B). Summary of relevant facts in 2019

49 (A). Where invasive techniques are applied, they should be limited in time to avoid a disproportionate impact on taxpayers. \*

No changes

- Shifted away from the minimum standard
- Shifted towards / improved the minimum standard

49 (B). Summary of relevant facts in 2019

Do you want to save your results and quit? \*

If "Yes", please submit the form. To edit/complete your answers later, please use the "edit your response" link sent to your email after submitting this form. If not, click "Next" to continue.

🔵 Yes

🕨 No

Please provide separately (via <u>optr@ibfd.org</u> and <u>c.weffe@ibfd.org</u>) an annexe with the actual wording of relevant excerpts of your country's legislation regarding this matter. Technically accurate translations of such material into English, if possible, would be very appreciated. Thank you.

50 (A). E-filing of requests for internal review to ensure the effective and speedy handling of the review process. \*

No changes

- Shifted away from the best practice
- Shifted towards / matched the best practice

50 (B). Summary of relevant facts in 2019

51 (A). The right to appeal should not depend upon prior exhaustion of administrative reviews. \*

- No changes
- Shifted away from the minimum standard
- Shifted towards / improved the minimum standard

51 (B). Summary of relevant facts in 2019 \*

No changes

52 (A). Reviews and appeals should not exceed two years. \*

- No changes
  - Shifted away from the best practice
  - Shifted towards / matched the best practice

52 (B). Summary of relevant facts in 2019

53 (A). Audi alteram partem should apply in administrative reviews and judicial appeals. \*

- No changes
- Shifted away from the minimum standard
- Shifted towards / improved the minimum standard

53 (B). Summary of relevant facts in 2019

54 (A). Where tax must be paid in whole or in part before an appeal, there must be an effective mechanism for providing interim suspension of payment. \*

- No changes
- Shifted away from the minimum standard
- Shifted towards / improved the minimum standard

54 (B). An appeal should not require prior payment of tax in all cases. \*

- No changes
  - Shifted away from the best practice
  - Shifted towards / matched the best practice

54 (C). Summary of relevant facts in 2019

55 (A). The state should bear some or all of the costs of an appeal, whatever the outcome.

- No changes
- Shifted away from the best practice
- Shifted towards / matched the best practice

55 (B). Summary of relevant facts in 2019

56 (A). Legal assistance should be provided for those taxpayers who cannot afford it. \*

- No changes
- Shifted away from the minimum standard
- Shifted towards / improved the minimum standard

56 (B). Summary of relevant facts in 2019
57 (A). Taxpayers should have the right to request the exclusion of the public from a tax appeal hearing. *
No changes
O Shifted away from the minimum standard
O Shifted towards / improved the minimum standard
57 (B). Summary of relevant facts in 2019
58 (A). Tax judgments should be published. *
No changes
O Shifted away from the minimum standard
O Shifted towards / improved the minimum standard

,	want to save your results and quit? * lease submit the form. To edit/complete your answers later, please use the "edit your response" link sent to
	il after submitting this form. If not, click "Next" to continue.
ΟY	3
<b>()</b> N	

VII. Criminal and administrative sanctions

59 (A). Proportionality and ne bis in idem should apply to tax penalties. \*

No changes

Shifted away from the minimum standard

Shifted towards / improved the minimum standard

59 (B). Summary of relevant facts in 2019

60 (A). Where administrative and criminal sanctions may both apply, only one procedure and one sanction should be applied. \*

- No changes
- Shifted away from the best practice
- Shifted towards / matched the best practice

60 (B). Summary of relevant facts in 2019	
61 (A). Voluntary disclosure should lead to reduction of penalties. *	
No changes	
O Shifted away from the best practice	
O Shifted towards / matched the best practice	
61 (B). Summary of relevant facts in 2019	
62 (A). Sanctions should not be increased simply to encourage taxpayers to make voluntary disclosures. *	/
No changes	
O Shifted away from the minimum standard	
O Shifted towards / improved the minimum standard	

Do you want to save your results and quit? *
If "Yes", please submit the form. To edit/complete your answers later, please use the "edit your response" link sent to your email after submitting this form. If not, click "Next" to continue.
Yes
No No

VIII. Enforcement of taxes

63 (A). Collection of taxes should never deprive taxpayers of their minimum necessary for living. \*

No changes

Shifted away from the minimum standard

Shifted towards / improved the minimum standard

63 (B). Summary of relevant facts in 2019

64 (A). Authorisation by the judiciary should be required before seizing assets or bank accounts \*

- No changes
- Shifted away from the best practice
- Shifted towards / matched the best practice

64 (B). Summary of relevant facts in 2019	
65 (A). Taxpayers should have the right to request delayed payment of arrears. *	
No changes	
O Shifted away from the minimum standard	
O Shifted towards / improved the minimum standard	
65 (B). Summary of relevant facts in 2019	
66 (A). Bankruptcy of taxpayers should be avoided, by partial remission of the debt or	
structured plans for deferred payment. *	
No changes	
O Shifted away from the best practice	
O Shifted towards / matched the best practice	
66 (B). Summary of relevant facts in 2019	

67 (A). Temporary suspension of tax enforcement should follow natural disasters. \*

- No changes
  - Shifted away from the minimum standard
  - Shifted towards / improved the minimum standard

67 (B). Summary of relevant facts in 2019

## Do you want to save your results and quit? \*

If "Yes", please submit the form. To edit/complete your answers later, please use the "edit your response" link sent to your email after submitting this form. If not, click "Next" to continue.

YesNo

### IX. Cross-border procedures

68 (A). The requesting state should notify the taxpayer of cross-border requests for information, unless it has specific grounds for considering that this would prejudice the process of investigation. The requested state should inform the taxpayer unless it has a reasoned request from the requesting state that the taxpayer should not be informed on grounds that it would prejudice the investigation. \*

- No changes
- Shifted away from the minimum standard
- Shifted towards / improved the minimum standard

68 (B). The taxpayer should be informed that a cross-border request for information is to be made. \*

- No changes
  - Shifted away from the best practice
  - ) Shifted towards / matched the best practice

68 (C). Summary of relevant facts in 2019

69 (A). Where a cross-border request for information is made, the requested state should also be asked to supply information that assists the taxpayer. \*

- No changes
- Shifted away from the best practice
- Shifted towards / matched the best practice

70 (A). Provisions should be included in tax treaties setting specific conditions for exchange of information. \*

- No changes
  - Shifted away from the best practice
  - Shifted towards / matched the best practice

70 (B). Summary of relevant facts in 2019

71 (A). If information is sought from third parties, judicial authorisation should be necessary.

No changes

- Shifted away from the minimum standard
- Shifted towards / improved the minimum standard

71 (B). Summary of relevant facts in 2019

The states agreed (Adjustment SINIEF 8/2019) that informations from the Eletronic Tax Books (invoices issued, production process etc.) can be shared with other tax authorities, regardless of whether the operations took place within the territorial jurisdiction of the requirer.

72 (A). The taxpayer should be given access to information received by the requesting state.  $^{\star}$ 

- No changes
  - Shifted away from the best practice
  - Shifted towards / matched the best practice

72 (B). Summary of relevant facts in 2019

73 (A). Information should not be supplied in response to a request where the originating cause was the acquisition of stolen or illegally obtained information.

No changes

- Shifted away from the best practice
- Shifted towards / matched the best practice

74 (A). A requesting state should provide confirmation of confidentiality to the requested state. \*

- No changes
  - Shifted away from the best practice
  - Shifted towards / matched the best practice

74 (B). Summary of relevant facts in 2019

75 (A). A state should not be entitled to receive information if it is unable to provide independent, verifiable evidence that it observes high standards of data protection. \*

No changes

- Shifted away from the minimum standard
- Shifted towards / improved the minimum standard

76 (A). For automatic exchange of financial information, the taxpayer should be notified of the proposed exchange in sufficient time to exercise data protection rights. \*

- No changes
  - Shifted away from the best practice
  - Shifted towards / matched the best practice

76 (B). Summary of relevant facts in 2019

77 (A). Taxpayers should have a right to request initiation of mutual agreement procedure. \*

- No changes
- Shifted away from the best practice
- Shifted towards / matched the best practice

77 (B). Summary of relevant facts in 2019

78 (A). Taxpayers should have a right to participate in mutual agreement procedure by being heard and being informed as to the progress of the procedure. \*

- No changes
- Shifted away from the minimum standard
- Shifted towards / improved the minimum standard

78 (B). Summary of relevant facts in 2019
Do you want to save your results and quit? * If "Yes", please submit the form. To edit/complete your answers later, please use the "edit your response" link sent to your email after submitting this form. If not, click "Next" to continue.
◯ Yes
No No
X. Legislation
79 (A). Retrospective tax legislation should only be permitted in limited circumstances which are spelt out in detail. *
No changes
O Shifted away from the minimum standard
O Shifted towards / improved the minimum standard
79 (B). Retrospective tax legislation should ideally be banned completely. *
No changes
O Shifted away from the best practice
O Shifted towards / matched the best practice

79 ((	C). Summary of relevant facts in 2019
80 (/	A). Public consultation should precede the making of tax policy and tax law. *
$oldsymbol{O}$	No changes
0	Shifted away from the best practice
0	Shifted towards / matched the best practice
80 (	B). Summary of relevant facts in 2019
Do y	ou want to save your results and quit? *
	s", please submit the form. To edit/complete your answers later, please use the "edit your response" link sent to email after submitting this form. If not, click "Next" to continue.
0	Yes
	No

XI. Revenue practice and guidance

81 (A). Taxpayers should be entitled to access all relevant legal material, comprising legislation, administrative regulations, rulings, manuals and other guidance. \*

- No changes
  - Shifted away from the minimum standard
  - Shifted towards / improved the minimum standard

81 (B). Summary of relevant facts in 2019

82 (A). Where legal material is available primarily on the internet, arrangements should be made to provide it to those who do not have access to the internet. \*

No changes

- Shifted away from the minimum standard
- Shifted towards / improved the minimum standard

82 (B). Summary of relevant facts in 2019

83 (A). Binding rulings should only be published in an anonymised form \*

- No changes
- Shifted away from the minimum standard
- Shifted towards / improved the minimum standard

83 (B). Summary of relevant facts in 2019
84 (A). Where a taxpayer relies upon published guidance of a revenue authority which subsequently proves to be inaccurate, changes should apply only prospectively. *
No changes
O Shifted away from the minimum standard
O Shifted towards / improved the minimum standard
84 (B). Summary of relevant facts in 2019
Do you want to save your results and quit? * If "Yes", please submit the form. To edit/complete your answers later, please use the "edit your response" link sent to your email after submitting this form. If not, click "Next" to continue.
O Yes
No

XII. Institutional framework for protecting taxpayers' rights

Please provide separately (via <u>optr@ibfd.org</u> and <u>c.weffe@ibfd.org</u>) an annexe with the actual wording of relevant excerpts of your country's legislation regarding this matter. Technically accurate translations of such material into English, if possible, would be very appreciated. Thank you.

85 (A). Adoption of a charter or statement of taxpayers' rights should be a minimum standard. \*

- No changes
  - Shifted away from the minimum standard
  - Shifted towards / improved the minimum standard

85 (B). A separate statement of taxpayers' rights under audit should be provided to taxpayers who are audited. \*

No changes

- Shifted away from the best practice
- Shifted towards / matched the best practice

85 (C). Summary of relevant facts in 2019

86 (A). A taxpayer advocate or ombudsman should be established to scrutinise the operations of the tax authority, handle specific complaints, and intervene in appropriate cases. Best practice is the establishment of a separate office within the tax authority but independent from normal operations of that authority. \*

- No changes
  - Shifted away from the best practice
  - Shifted towards / matched the best practice

86 (B). Summary of relevant facts in 2019
87 (A). The organisational structure for the protection of taxpayers' rights should operate at local level as well as nationally. *
<ul> <li>No changes</li> <li>Shifted away from the best practice</li> <li>Shifted towards / matched the best practice</li> </ul>
87 (B). Summary of relevant facts in 2019

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### Observatory on the Protection of Taxpayers' Rights - OPTR

Brazil

Reporters: Luís Eduardo Schoueri / Raphael Lavez

19. Is there a system of protection of legally privileged communications between the taxpayer and its advisors? \*

#### Federal Law 8,906/1994

Statute of the Practice of Law and of the Brazilian Bar Association

Article 7. Attorneys are entitled to the following rights:

II – the inviolability of his law firm, office or workplace, as well as the equipment applied to his work, his written, electronic, telephonic and telematic correspondences, as long as they are connected to the practice of law;

XIX – to refuse to be heard as a witness (...) about fact related to whom he acts or have acted as a lawyer, (...) as well as about fact which constitutes professional secrecy;

78. Is there a taxpayers' charter or taxpayers' bill of rights in your country? \*

### Constitution of the Federative Republic of Brazil

TITLE II

Fundamental Rights and Guarantees

### CHAPTER I

### Individual and Collective Rights and Duties

Article 5. All persons are equal before the law, without any distinction whatsoever, Brazilians and foreigners residing in the country being ensured of inviolability of the right to life, to liberty, to equality, to security and to property, on the following terms:

I – men and women have equal rights and duties under the terms of this Constitution;

II – no one shall be obliged to do or refrain from doing something except by virtue of law;

X – the privacy, private life, honour and image of persons are inviolable, and the right to compensation for property or moral damages resulting from their violation is ensured;

XI – the home is the inviolable refuge of the individual, and no one may enter therein without the consent of the dweller, except in the event of flagrante delicto or disaster, or to give help, or, during the day, by court order;

XII – the secrecy of correspondence and of telegraphic, data and telephone communications is inviolable, except, in the latter case, by court order, in the cases and in the manner prescribed by law for the purposes of criminal investigation or criminal procedural finding of facts;

XXII – the right of property is guaranteed;

XXIII – property shall observe its social function;

XXIV – the law shall establish the procedure for expropriation for public necessity or use, or for social interest, with fair and previous pecuniary compensation, except for the cases provided in this Constitution;

XXXIV – the following are ensured to everyone, without any payment of fees:

a) the right to petition the Government in defence of rights or against illegal acts or abuse of power;

b) the obtaining of certificates from government offices, for the defence of rights and clarification of situations of personal interest;

XXXV – the law shall not exclude any injury or threat to a right from the consideration of the Judicial Power;

XXXVI – the law shall not injure the vested right, the perfect juridical act and the res judicata;

XXXIX – there is no crime without a previous law to define it, nor a punishment without a previous legal commination;

XL – penal law shall not be retroactive, except to benefit the defendant;

LIII – no one shall undergo legal proceeding or sentencing save by the competent authority;

LIV – no one shall be deprived of freedom or of his assets without the due process of law;

LV – litigants, in judicial or administrative processes, as well as defendants in general are ensured of the adversary system and of full defence, with the means and resources inherent to it;

LVI – evidence obtained through illicit means are unacceptable in the process;

LVII – no one shall be considered guilty before the issuing of a final and unappealable penal sentence;

LXIX – a writ of mandamus shall be issued to protect a clear and perfect right, not covered by habeas corpus or habeas data, whenever the party responsible for the illegal actions or abuse of power is a public official or an agent of a corporate legal entity exercising duties of the Government;

LXXII – habeas data shall be granted:

a) to ensure the knowledge of information related to the person of the petitioner, contained in records or data banks of government agencies or of agencies of a public character;

b) for the correction of data, when the petitioner does not prefer to do so through a confidential process, either judicial or administrative;

Paragraph 1. The provisions defining fundamental rights and guarantees are immediately applicable.

Paragraph 2. The rights and guarantees expressed in this Constitution do not exclude others deriving from the regime and from the principles adopted by it, or from the international treaties in which the Federative Republic of Brazil is a party.

TITLE VI Taxation and Budget CHAPTER I The National Tax System

SECTION I

General Principles

Article 145. The Union, the states, the Federal District and the municipalities may institute the following tributes:

I – taxes;

II – fees, by virtue of the exercise of police power or for the effective or potential use of specific and divisible public services, rendered to the taxpayer or made available to him;

III – benefit charges, resulting from public works.

Paragraph 1. Whenever possible, taxes shall have an individual character and shall be graded according to the economic capacity of the taxpayer, and the tax administration may, especially to confer effectiveness upon such objectives, with due respect to individual rights and under the terms of the law, identify the property, the incomes and the economic activities of the taxpayer.

Paragraph 2. Fees may not have the assessment basis reserved for taxes

SECTION II

Limitations on the Power to Tax

Article 150. Without prejudice to any other guarantees ensured to the taxpayers, the Union, the states, the Federal District and the municipalities are forbidden to: (CA 3, 1993; CA 42, 2003; CA 75, 2013)

I - impose or increase a tribute without a law to establish it;

II – institute unequal treatment for taxpayers who are in an equivalent situation, it being forbidden to establish any distinction by reason of professional occupation or Article 150, II 128 function performed by them, independently of the juridical designation of their incomes, titles or rights;

III – collect tributes:

a) for taxable events that occurred before the law which instituted or increased such tributes came into force;

b) in the same fiscal year in which the law which instituted or increased such tributes was published;

c) within the period of ninety days as from the date of publication of the law which instituted or raised such tributes, with due regard for the provision of subitem b;

IV – use a tribute for the purpose of confiscation;

V – establish limitations on the circulation of persons or goods, by means of interstate or intermunicipal tributes, except for the collection of toll fees for the use of highways maintained by the Government;

VI – institute taxes on:

a) the property, income or services of one another;

b) temples of any denomination;

c) the property, income or services of political parties, including their foundations, of worker unions, of non-profit education and social assistance institutions, observing the requirements of the law;

d) books, newspapers, periodicals and the paper intended for the printing thereof.

e) musical phonograms and videophonograms produced in Brazil containing musical works or literary-musical works by Brazilian authors and/or works in general interpreted by Brazilian artists, as well as the physical media or digital files containing such works, except in the stage of industrial replication of laser-readable optical media.

Paragraph 1. The prohibition set forth in item III, subitem b, shall not apply to the taxes provided upon in articles 148, item I, 153, items I, II, IV, and V; and 154, item II; and the prohibition set forth in item III, subitem c, shall not apply to the taxes provided upon in articles 148, item I, 153, items I, II, III, and V; and 154, item II, nor to the stipulation of the assessment basis of the taxes provided upon in articles 155, item III, and 156, item I.

Paragraph 2. The prohibition set forth in item VI, subitem a, extends to the autonomous government agencies and to the foundations instituted and maintained by the Government, as regards the property, income and services related to their essential purposes or resulting therefrom.

Paragraph 3. The prohibitions set forth in item VI, subitem a, and in the preceding paragraph do not apply to the property, income and services related to the exploitation Article 152, caput 129 of economic activities governed by the regulations which apply to private undertakings, or in which users pay consideration or prices or tariffs, nor exempt a promissory purchaser of real property from the obligation to pay tax thereon.

Paragraph 4. The prohibitions set forth in item VI, subitems b and c, encompass only the property, income and services related to the essential purposes of the entities mentioned therein.

Paragraph 5. The law shall determine measures for consumers to be informed about taxes levied on goods and services.

Paragraph 6. Any subsidy or exemption, reduction of assessment basis, concession of presumed credit, amnesty or remission, related to taxes, fees or contributions, may only be

granted by means of a specific federal, state or municipal law, which provides exclusively for the above-enumerated matters or the corresponding tax, fee or contribution, without prejudice to the provisions of article 155, paragraph 2, item XII, subitem g.

Paragraph 7. The law may impose upon the taxpayer the burden of the payment of a tax or contribution, whose taxable event will occur later, the immediate and preferential restitution of the amount paid being ensured, in case the presumed taxable event does not occur.

Article 151. It is forbidden for the Union:

I – to institute a tribute which is not uniform throughout the entire national territory or which implies a distinction or preference regarding a state, the Federal District or a municipality to the detriment of another, it being allowed to grant tax incentives for the purpose of promoting the balanced social and economic development of the various regions of the country;

II – to tax income from public debt bonds of the states, of the Federal District and of the municipalities, as well as the remuneration and earnings of the respective public agents, at levels above those established for its own bonds and agents;

III – to institute exemptions from tributes within the powers of the states, of the Federal District or of the municipalities.

Article 152. The states, the Federal District and the municipalities are forbidden to establish a tax difference between goods and services of any nature, by reason of their origin or destination.